EXECUTIVE SUMMARY:
This report provides background information regarding the designation of the Cataraqui Cemetery as a property of cultural heritage value or interest and recommends serving a Notice of Intention to Designate under the *Ontario Heritage Act*. The Cemetery Board, by letter dated November 6, 2007, requested that the cemetery be designated as a heritage property under Provincial legislation.

RECOMMENDATION:
WHEREAS Section 29 of the *Ontario Heritage Act*, R.S.O. 1990, Chapter 0.18 authorizes the Council of a Municipality to enact By-Laws to designate real property, including all buildings and structures thereon, to be of cultural heritage value or interest; and

WHEREAS the Council shall, before giving notice of its intention to designate a property, consult with its Municipal Heritage Committee when the Council of a municipality has appointed a Municipal Heritage Committee; and

WHEREAS the Cataraqui Cemetery property was evaluated based on the City’s evaluation template and Ontario Regulation 9/06 as prescribed by the *Ontario Heritage Act* and determined to be a property of cultural heritage value or interest;

THEREFORE, it is recommended:

THAT Council serve a Notice of Intention to Designate the property located at 927 Purdy’s Mill Road and 1080 Sydenham Road (Part of Lot 16, Concession 3, City of Kingston, as in TKB613, TKS9961, TKR9371, Lying south of Plan 481, North of Plan 60 & Purdy’s Mill Road, except...
FR203415, FR697346, FR363689, FR310282, FR640655, FR145495, FR154375, TKO4814, TKT11884, TKE603, Parts 1-2, 13R-15284, Part 1 on 13R-17703) as a property of cultural heritage value or interest pursuant to Section 29 of the *Ontario Heritage Act*.

**AUTHORIZING SIGNATURES:**

<table>
<thead>
<tr>
<th>ORIGINALLY SIGNED BY COMMISSIONER</th>
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<tbody>
<tr>
<td>Cynthia Beach, P.Eng, MCIP, RPP, Commissioner, Sustainability &amp; Growth</td>
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<th>ORIGINALLY SIGNED BY CHIEF ADMINISTRATIVE OFFICER</th>
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<td>Gerard Hunt, Chief Administrative Officer</td>
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**CONSULTATION WITH THE FOLLOWING COMMISSIONERS:**

<table>
<thead>
<tr>
<th>Lanie Hurdle, <em>Community Services</em></th>
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<tr>
<td>Denis Leger, <em>Transportation, Properties &amp; Emergency Services</em></td>
<td>N/R</td>
</tr>
<tr>
<td>Jim Keech, <em>President &amp; CEO, Utilities Kingston</em></td>
<td>N/R</td>
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(*N/R indicates consultation not required*)
OPTIONS/DISCUSSION:
This report provides background information regarding the reasons for designating 927 Purdy’s Mill Road and 1080 Sydenham Road, known as the Cataraqui Cemetery, as a property of cultural heritage value or interest and recommends serving a Notice of Intention to Designate under the Ontario Heritage Act (attached as Exhibit ‘A’).

At the request of the land owners (The Cataraqui Cemetery Company), through their letter dated November 6, 2007 and following an initial review by the Municipal Heritage Committee, staff began the task of reviewing the merit of the Cataraqui Cemetery as a property of cultural heritage value or interest.

As required under the Ontario Heritage Act, the property was evaluated under Ontario Regulation 9/06, which requires an evaluation of its physical/design value, historical/associative value, and contextual value. Located on 47 hectares, the Cataraqui Cemetery is Kingston’s largest, non-denominational cemetery. The Cataraqui Cemetery Company was incorporated in 1850 and formally opened the cemetery for burial in 1853. The entire property was recognized as a National Historic Site of Canada in 2011 (the motion from the Historic Sites and Monuments Board of Canada is attached as Exhibit ‘B’, Schedule ‘B’ to this report).

The Cataraqui Cemetery is a property of cultural heritage value and interest because it is an early, rare, and representative example of a 19th century Rural Cemetery in Canada. The physical/design value of the Cemetery is supported by a number of built structures including a mid 19th century gothic cottage; two receiving vaults; two sets of entranceway gates and pillars; its markers and monuments; its 19th century cut limestone steps and concrete bridges; as well as numerous late 19th century statues, fountain, vases and flower pots.

The gravesites found within the Cemetery provide important insight into the lives of Kingston’s inhabitants and reflect the key historical themes in the development of the city, the province and the nation. Further historical/associative value is derived from the large number of prominent local, provincial, and national figures who were interred in the Cemetery, including Sir Alexander Campbell and Sir John A. Macdonald. Macdonald’s gravesite has been recognized as a National Historic Site of Canada since 1938. Cataraqui Cemetery is the only cemetery in Ontario to have two Fathers of Confederation interred within (Campbell and Macdonald).

The Cemetery has contextual value because of its physical relationship to the former Village of Cataraqui (formerly known as Waterloo and Sandhill). Its proximity to other early 19th century burial grounds and structures link the property functionally, visually, and historically with its surroundings. These combined elements make the Cataraqui Cemetery a Kingston landmark.

The Board of Trustees of The Cataraqui Cemetery Company as well as the Director of Operations for the Cemetery have reviewed the draft by-law (attached as Exhibit ‘B’) and support the designation of the Cataraqui Cemetery as a property of cultural heritage value and interest.
It is the recommendation of staff that this property satisfies the prescribed criteria as a property of cultural heritage value or interest and accordingly, that the Municipal Heritage Committee should recommend that Council direct service of a Notice of Intention to Designate the property located at 927 Purdy’s Mill Road and 1080 Sydenham Road under the *Ontario Heritage Act* and that the notice be served by the Clerk as required by sections 29(3) and (4) of the *Ontario Heritage Act*.

**EXISTING POLICY/BY LAW:**
- *Ontario Regulation 9/06* - Criteria for Determining Cultural Heritage Value or Interest (Ontario)
- City of Kingston “Guide and Inventory Evaluation Form for Individual Properties of Cultural Heritage Value or Interest” (Council Adopted)

**NOTICE PROVISIONS:**
Notice of Intention to Designate must be served on the property owner(s) and the Ontario Heritage Trust and be published in a newspaper, having general circulation in the municipality, pursuant to Section 29 of the *Ontario Heritage Act*.

**ACCESSIBILITY CONSIDERATIONS:**
Alternative formats of this report and the Exhibits are available on request.

**FINANCIAL CONSIDERATIONS:**
N/A

**CONTACTS:**
- Grant C. Bain, Director, Planning and Development Department, 613-546-4291 ext. 3252
- Shirley Bailey, Manager, Heritage & Urban Design, 613-546-4291 ext. 3253
- Ryan Leary, Senior Planner, Heritage & Urban Design, 613-546-4291 ext. 3233

**OTHER CITY OF KINGSTON STAFF CONSULTED:**
- Alan McLeod, Senior Legal Counsel, Legal Services Department, 613-546-4291 ext. 1237

**EXHIBITS ATTACHED:**
- Exhibit ‘A’ - Notice of Intention to Designate 927 Purdy’s Mill Road & 1080 Sydenham Road under the *Ontario Heritage Act*.
- Exhibit ‘B’ - Draft By-law to Designate 927 Purdy’s Mill Road & 1080 Sydenham Road under the *Ontario Heritage Act*. 
NOTICE OF INTENTION TO PASS A BY-LAW TO DESIGNATE 927 PURDY’S MILL ROAD &
1080 SYDENHAM ROAD, ALSO KNOWN AS CATARAQUI CEMETERY NATIONAL HISTORIC
SITE, TO BE OF CULTURAL HERITAGE VALUE AND INTEREST PURSUANT TO THE
PROVISIONS OF THE **ONTARIO HERITAGE ACT** (R.S.O. 1990, Chapter O.18)

**TAKE NOTICE** that the Council of The Corporation of the City of Kingston intends to pass a by-law
under Section 29 of the **Ontario Heritage Act**, R.S.O. 1990, Chapter 0.18, to designate the lands at
927 Purdy’s Mill Road and 1080 Sydenham Road, (Part of Lot 16, Concession 3, City of Kingston, as
in TKB613, TKS9961, TKR9371, Lying south of Plan 481, North of Plan 60 & Purdy’s Mill Road,
except FR203415, FR697346, FR363689, FR310282, FR640655, FR145495, FR154375, TKO4814,
TKT11884, TKE603, Parts 1-2, 13R-15284, Part 1 on 13R-17703) also known as the Cataraqui
Cemetery, to be of cultural heritage value and interest.

927 Purdy’s Mill Road and 1080 Sydenham Road, also known as the Cataraqui Cemetery,
(Part of Lot 16, Concession 3, City of Kingston, as in TKB613, TKS9961, TKR9371, Lying
south of Plan 481, North of Plan 60 & Purdy’s Mill Road, except FR203415, FR697346,
FR363689, FR310282, FR640655, FR145495, FR154375, TKO4814, TKT11884, TKE603,
Parts 1-2, 13R-15284, Part 1 on 13R-17703) is of cultural heritage value and interest because
it is an early, rare, and representative example of a 19th century Rural Cemetery in Canada.
The physical/design value of the cemetery is supported by a number of heritage attributes
including a mid 19th century gothic cottage; two receiving vaults; two sets of entranceway
gates and pillars; its markers and monuments; its 19th century cut limestone steps and
concrete bridges; as well as numerous late 19th century statues, fountain, vases and flower
pots.

The gravesites found within the cemetery provide important insight into the lives of Kingston’s
inhabitants and reflect key historical themes in the development of the city, the province and
the nation. Further historical/associative value is derived from the large number of prominent
local, provincial, and national figures who were interred in the cemetery, including Sir
Alexander Campbell and Sir John A. Macdonald.

The cemetery has contextual value because of its physical relationship to the former Village of
Cataraqui. Its proximity to other early 19th century burial grounds and structures link the
property functionally, visually, and historically with its surroundings. These combined elements
make the Cataraqui Cemetery a Kingston landmark.

**Additional information**, including a full description of the reasons for designation is available upon
request from the Planning & Development Department, Heritage & Urban Design Section at 613-546-
4291, Ext. 1844, or at [heritage@cityofkingston.ca](mailto:heritage@cityofkingston.ca) during regular business hours.

Any notice of objection, setting out the reason for objection and all relevant facts, must be served
upon the City Clerk within 30 days of the first publication of this notice.

**DATED** at the City of Kingston
this XXX day of AAAAA, 2012

John Bolognone, City Clerk
City of Kingston
WHEREAS Section 29 of the *Ontario Heritage Act*, R.S.O. 1990, Chapter 0.18 authorizes the Council of a Municipality to enact by-laws to designate real property, including all buildings and structures thereon, to be of cultural heritage value or interest;

AND WHEREAS Council has consulted with its Municipal Heritage Committee and has approved the designation of a property located at 927 Purdy's Mill Road, also known as 1080 Sydenham Road (CON 3 LOT 16) on XXX, 2012;

AND WHEREAS a notice of intention to designate the property was published in the *Kingston Whig-Standard*, which is a newspaper having general circulation in the municipality on XXX, 2012;

AND WHEREAS no notice of objection to the proposed designation was served to the Clerk of the Corporation of the City of Kingston.

THEREFORE, the Council of the Corporation of the City of Kingston hereby enacts as follows:

1. To designate as being of cultural heritage value and interest the following property in the City of Kingston: 927 Purdy’s Mill Road and 1080 Sydenham Road, also known as Cataraqui Cemetery, more particularly described in Schedule “A” attached hereto and forming part of this By-law;

2. The above mentioned property’s designation as a National Historic Site is more particularly described in Schedule “B” attached hereto and forming part of this By-law;

3. A copy of the designating by-law shall be registered against the property affected in the proper land registry office. The City Clerk is hereby authorized to cause a copy of this by-law to be served on the owner (The Cataraqui Cemetery) of the land described in Schedule “A” hereto and on The Ontario Heritage Trust and to cause notice of the passing of this by-law to be published in the *Kingston Whig-Standard*;

4. For the purpose of interpretation the term ‘Maintenance’ will include the following:

   Maintenance is considered routine, cyclical, and non-destructive actions, necessary to slow the deterioration of a historic places, buildings, structures or elements. It entails the following actions:
   - periodical inspection;
   - general property cleanup;
   - general gardening and repair of landscape features, excluding significant clearing and/or remodelling;
   - replacement of glass in broken windows;
• minor exterior repairs (including replacement of individual shingles where there is little or no change in colour or design), and repainting in the same or similar colour;
• any efforts necessary to safeguard the property from illegal use and entry;
• re-pointing areas of wall space under 1.5 square metres;
• day-to-day cemetery operations, including new interments in existing sections, providing they reflect the nature of Cataraqui Cemetery as a Rural Cemetery;
• all works which occur in those portions of the cemetery falling under the auspices of the Commonwealth War Graves Commission, Department of Veterans Affairs and Department of National Defence;
• all work on markers and monuments which are undertaken in accordance with the Ministry of Tourism, Culture and Sport publication *Landscapes of Memories - A Guide for Conserving Historic Cemeteries: Repairing Tombstones*, the *Funeral Burial and Cremation Services Act* and accepted good practice; and
• all works on non-heritage attributes.

5. For the purpose of this By-law a “Rural Cemetery” shall mean a 19th century cemetery influenced by a combination of increasing public health concerns regarding overcrowded urban cemeteries and the anti-sectarian attitudes of the time. The Rural Cemeteries of the 19th century were influenced by the Romantic Movement; the Picturesque Landscaping Movement; the Aesthetic Movement, and the 19th century Arts and Crafts Movement. They are characterized by their park-like setting and their high degree of craftsmanship and artistic merit as found in the gently-rolling hills, vistas, the landscaping of natural features including the use of water, and winding paths/roads. Also by their use of a wide variety of both native and non-native trees, flowers and flowering shrubs; the arrangement and upkeep of which illustrates a high degree of technical and scientific knowledge;

6. The City reserves the right to install a designated property plaque or interpretive panel; and

7. This By-Law shall come into force and take effect on the date of its passing.

GIVEN FIRST AND SECOND READINGS

GIVEN THIRD READING AND FINALLY PASSED

CITY CLERK

MAYOR
Schedule “A”
Description and Reasons for Designation
Cataraqui Cemetery

Legal Description

Civic Address: 927 Purdy’s Mill Road, and 1080 Sydenham Road
Lot/Concession: Part of Lot 16, Concession 3, City of Kingston, as in TKB613, TKR9371, Lying south of Plan 481, North of Plan 60 & Purdy’s Mill Road, except FR203415, FR697346, FR363689, FR310282, FR640655, FR145495, FR154375, TKO4814, TKT11884, TKE603, Parts 1-2, 13R-15284, Part 1 on 13R-17703
Property Number: 101108019014502

Introduction and Description of Property

The Cataraqui Cemetery is located on 47 hectares of land between Purdy’s Mill Road and Sydenham Road in Kingston. The Cataraqui Cemetery Company was incorporated in 1850 by an Act of the Legislative Assembly of the Province of Canada and formally opened the cemetery for burial in 1853. It has physical/design value, historical/associative value, and contextual value. The entire property was recognized as a National Historic Site of Canada in 2011.

The property has physical/design and historical/associative value because the cemetery is an early, rare, and representative example of a 19th century Rural Cemetery in Canada. The physical/design value of the cemetery is supported by a number of built structures including a mid 19th century gothic cottage; two receiving vaults; two sets of entranceway gates and pillars; its markers and monuments; its 19th century cut limestone steps and concrete bridges; as well as numerous late 19th century statues, fountain, vases and flower pots.

As Kingston’s largest cemetery, Cataraqui Cemetery is the only public, non-denominational, not-for-profit cemetery in Kingston. The gravesites found in the cemetery provide important insight into the lives of Kingston’s inhabitants and reflect the key historical themes in the development of the city, the province and the nation. Further historical/associative value is derived from the large number of local, provincial, and national figures who were interred in the cemetery, including Sir Alexander Campbell and Sir John A. Macdonald. Macdonald’s gravesite has been recognized as a National Historic Site of Canada since 1938. Cataraqui Cemetery is the only cemetery in Ontario to have two Fathers of Confederation interred within (Campbell and Macdonald). Additional historical/associative value can be found within the many cemetery sections that demonstrate past social trends and attitudes towards indigents, inmates, infants and the hospitalized.

The cemetery has contextual value because of its physical relationship to the former Village of Cataraqui (formerly known as Waterloo and Sandhill). The expanse and
setting of the cemetery’s park-like property helps to define this area of the city. Its proximity to other early 19th century burial grounds and structures (such as churches, residences, schoolhouse and open spaces, woodlands and agricultural land) link the property functionally, visually, and historically with its surroundings. There is a significant contextual relationship with the City of Kingston as the setting of the cemetery on a hill overlooking the settlement below demonstrating a historical British/Anglo/Roman burial tradition that dates back centuries.

These combined elements make the Cataraqui Cemetery a Kingston landmark.

Statement of Cultural Heritage Value/Statement of Significance:

Physical/Design Value

Cataraqui Cemetery is an early, rare, and representative example of a Rural Cemetery in Canada and is among the first Rural Cemeteries in Ontario. The Cataraqui Cemetery was designated as a National Historic Site of Canada in 2011, as it is one of the best examples of a medium-sized Rural Cemetery in Canada.

The earliest Rural Cemetery in the Western World was created in France during the reign of Napoleon. In 1804 the Père Lachaise Cemetery was established on a hill on the outskirts of Paris. The first Rural Cemetery in North America, Mount Auburn, was established in Boston in 1831. It was followed by Laurel Hill Cemetery in Philadelphia in 1836, and Mount Hope in Rochester, New York, in 1838. The movement was introduced to Canada in the late 1840s. Cataraqui Cemetery was incorporated in 1850 and was among the first of its kind in Ontario.

Rural Cemeteries became a popular form of artistic expression, in part, owing to the Romantic and Picturesque Movements. In terms of cemetery design, Rural Cemeteries emphasized an overall park-like setting, natural landscapes and Picturesque vistas, decorative trees and vegetation, the incorporation of water features, and the use of winding pathways. It also focused on the arrangement of burial plots around natural features, rather than grid formations. The English Picturesque Landscaping movement highlights the ideals of the Picturesque Painting Movement which holds that a scene (painted or landscaped) is composed of an ornamental or geometric foreground, a park-like mid-ground and a natural or wild background.

Originally established beyond the city limits in a rural environment around a natural landscape, the design of Cataraqui Cemetery and surrounding area is characterized by a naturalistic setting to attract and comfort the living. The Cataraqui Cemetery incorporates all of the major character-defining elements of a Rural Cemetery. It makes use of rolling hills, winding paths, ponds and waterways to create a Picturesque park-like environment. Moreover, it has been landscaped and beautified (still to this day) using a wide variety of both native and non-native species of trees, flowers, and shrubs.

Cataraqui Cemetery has physical/design value because it displays a high degree of craftsmanship and artistic merit. Ponds and water features contribute to the property’s
physical/design value. Its three ponds are located in the south (Willow Pond), middle (Lily Pond) and north (Forest Pond) parts of the cemetery respectively. Willow Pond and Forest Pond are well-maintained, with landscaped surroundings. The Forest Pond section has been reconstructed to resemble its original design, with limestone retaining walls around the pond itself, a river, which it feeds, and the surrounding hills. Steps, garden beds, cremation gardens, trees, ornamental plantings, monuments, pond fountains, benches and columbaria further contribute to this garden like setting. Lily Pond, a natural fen like area, has yet to be fully landscaped as a featured water area or section.

A number of built features also contribute to the cemetery's physical/design value. Benches of various designs are dispersed throughout the grounds, providing visitors with areas for rest and reflection as well as memorialization. Cut limestone and concrete staircases/steps from the 19th century are found at various locations, which help the visitor negotiate steeper hillsides. A series of 19th century concrete bridges also enable visitors to cross some of the drainage courses that bisect Section Old E. Ornamental vases, statues, and flower pots of metal or concrete are also dispersed throughout the property. They include zinc and iron statues of classical figures, such as the statue of Rebecca on the Grimison family plot, facing the Sir John A. Macdonald gravesite. Most of these were purchased in the late 1800s. An ornate, swan-shaped iron fountain was installed on Maple Avenue, just north of Chapel Hill, in 1892.

The cemetery also contains a wide variety of markers and monuments, which vary significantly in age, size and design. Amongst these are flat gravestones, vertical head and foot stones, rare or uniquely-shaped markers, towering family monuments, and obelisks. Markers dating from the early 19th century are comprised of various types of stone such as white marble, sandstone, limestone and granite and have a conservative appeal to their design. Monuments of the later part of the 20th century are typical of mass production with little variation of shape and size; however, there is a noticed increase in colour options. The individuality of the marker is typically displayed by personal inscriptions and emblems carved on the face of the marker. Large iron fences mark the graves of some family plots while others use stone posts historically linked by chains.

Several buildings also help define the physical/design value of Cataraqui Cemetery. These buildings serve to reinforce the property’s high degree of craftsmanship and artistic merit:

i) **Superintendent’s Lodge**: This 1854 cottage contributes to the property’s physical/design value because it is an excellent and relatively rare example of Gothic Revival architecture applied to a small residential building. It is one of the provinces earliest surviving gate house/ superintendent’s lodge. It was designed by James Stewart and constructed by William Massie for 227 British pounds sterling. Although changes have been made to its original design, the building maintains many of its original Gothic features. These features include its steeply-pitched roof, tall gable end, and long dangling pendant suspended
from its verge boards. The Gothic sense of vertical massing is preserved by the tall and narrow openings of its two bay windows, added in 1887. Similarly, tall and narrow windows used on the northwest wing, were added in 1900.

ii) Main Entranceway Gates and Pillars: The main (Purdy's Mill Road) entranceway gates and pillars contribute to the property's physical/design value as an example of a work of artistic merit. The original iron gates, constructed by the Kingston Foundry in 1879, feature arrowhead finials and elaborate scrollwork. They are flanked by two pairs of stone pillars, each of which is joined by a matching iron balustrade. The pillars are comprised of large rock-faced limestone blocks, with pyramidal ashlar tops.

iii) Northwest Entranceway Gates, Pillars and Walls: The northwest (Sydenham Road) entranceway gates, pillars and walls contribute to the property's physical/design value because they illustrate a high degree of craftsmanship and artistic merit. The iron gates, constructed in the 1950's, were forged to match those found at the main entranceway. The pillars are comprised of hammer-dressed stone and have flat tops. The paired pillars are not physically joined, and the outer pillars are approximately 2/3 of the height of the inner ones. Short limestone walls extend a distance of approximately 4 to 5 metres to the north and south of each outer pillar. A commemorative granite incorporation stone embedded to face west in the south pillar has been engraved with the text: “Cataraqui Cemetery / Incorporated / August 10, 1850.”

iv) West Receiving Vault: The cemetery’s west receiving vault contributes to the property’s physical/design value because of its simple, box-like appearance, unadorned gable roof, stone walls, and its construction in the side of a hill. These features emphasize the 19th century origin of the cemetery, and reflect the building’s function appropriately. The Vault was originally constructed in 1865 using timber and limestone from the grounds. An addition was added in the 1920’s and constructed with decorative cinder block and included windows. The ornate carved-wood verge boards suspended from the addition’s façade gable, gives the vault a slightly Gothic impression, which is well-suited to the cemetery environment. Large, matching pendants, suspended from each side of the front roof, contribute to this affect.

v) East Receiving Vault: The cemetery’s east receiving vault was constructed in 1887 and contributes to the property’s physical/design value because of its simple, box-like appearance, unadorned gable roof, stone walls, and its construction in the side of a hill. These features emphasize the 19th century origin of the cemetery, and reflect the building’s function appropriately. A heavy, iron, latticework door, purchased from Robert Dodds, a blacksmith working in Portsmouth Village, protects the only opening to this vault. This door gives the building’s façade a sombre, serious and prohibitive
appearance. To some extent, the weight of this impression is lifted by the
decorative, scrolling, trim that lines the building's front gable.

Historical/Associative Value

The Cataraqui Cemetery possesses historical/associative value because it has direct
associations with themes, events, beliefs, persons, activities, organizations and
institutions that are significant to Kingston, the Province of Ontario and to Canada.

The cemetery is directly associated with two historical themes in Kingston (1) the
increasing concerns with public health, in light of overcrowded cemeteries located in
urban areas; and (2) the religious and social evolution as a result of “sectarian" discord
with the growing influence of the Church of England.

Cataraqui Cemetery was created, in part, as a response to increasing concerns over
public health due to overcrowded public burial grounds. At that time Kingston had only
three cemeteries, each of which was nearing capacity. In 1845, one of these
cemeteries, known as the “Lower Burial Ground,” had been diminished in size when a
church was built on the property. A second, known as the “Upper Burial Ground”, at
approximately 4 acres in size was estimated to contain 10,000 burials when it closed in
1865. Kingston’s cemetery problem was compounded by growing immigration and the
1847 typhoid epidemic in Kingston, which claimed the lives of approximately 1400
people, most of whom were Irish immigrants fleeing the potato famine. Existing
cemeteries were not equipped to handle the mass burials that occurred in the wake of
this epidemic. Most of the 1847 typhoid victims were buried in a makeshift mass grave
between the Kingston General Hospital and Lake Ontario. As a result of these
concerns, two new cemeteries were opened in Kingston; Cataraqui Cemetery, a public,
non-denominational, not for profit cemetery, and St. Mary's Catholic Cemetery (1856).

The non-denominational inclination of Cataraqui Cemetery has its roots in Kingston's
religious discord starting in the early 1790’s and dominating the 1820’s. Anglican’s and
Presbyterian’s arguing over ‘clergy reserves’ boiled over into conflicts as to which
congregation had rights to the existing burial grounds at the time (St George’s, Lower
and Upper Burial Grounds). As Kingston’s population of the 1840’s grew, so did the
number of Protestant based faiths, such as Methodist, Wesleyan, Presbyterian and
Anglican. Growing anti-sectarian attitudes and antipathy for the segregation of the
church operated cemeteries were instrumental in sparking a break from the age old
church yard as a burial ground. The ideology of the Rural Cemetery found union with a
growing mainstream preference of connecting with God through nature. Despite the
'Protestant' drive for a new cemetery, Cataraqui became an early model for inclusivity
and remains non-denominational and publically available to all faiths and beliefs.

Cataraqui Cemetery also has historical/associative value stemming from its
establishment and those persons involved in its incorporation.
In 1850, 67 Kingston residents originally purchased shares in the incorporated not-for-profit company whose purpose was to establish a non-denominational public cemetery. The intent was to establish a cemetery and operate it upon the reform ownership style (run for the patrons by the patron without sectarian influences). The cemetery would be located outside the city, for health reasons, and be large enough to accommodate a significant number of burials. In 1853 approximately 28 hectares were purchased north of the city in the Village of Waterloo (now Cataraqui). The surrounding geology of mixed sand was ideal for burials. The site’s elevated topography was highlighted with gently rolling hills, ravines and streams and was located adjacent to an existing Quaker burial ground. The Quaker burial ground was deeded to the Cataraqui Cemetery in 1907.

Those founding shareholders included prominent Kingston businessmen, politicians, and professionals as well as members of many different faiths, including two popular Anglican ministers; George Okill Stuart and William Herchmer. The original shareholders also included many of Kingston’s early lawyers (such as Sir John A. Macdonald), past or to-be mayors of Kingston, and well-established local merchants. The first President of The Cataraqui Cemetery Company’s first Board of Trustees was Sir Alexander Campbell.

A long list of other local, provincial, and national figures of prominence are buried in the cemetery, adding to its historical/associative value. The list includes, but is not limited to, the following:

- **Arniel, Sgt. Samuel**: The first Kingston Police officer killed in the line of duty, April 19, 1919.

- **Barker, Dr. Edward**: Founder of the British Whig newspaper (now the Whig Standard), co-founder of the Kingston Public Library (now the Kingston Frontenac Public Library) and St. Mark’s Church in the Village of Barriefield, Kingston.

- **Birchall, Air Commodore Leonard**: RMC Commandant, Decorated WWII hero. Dubbed the Saviour of Ceylon. One of the 100 most influential Canadians in aviation.

- **Burrowes, Thomas**: a Captain with the Corps of Royal Sappers and Miners. Served as both a surveyor and overseer during the construction of the Rideau Canal, later became lock master at Kingston Mills. Known for documenting the construction of the canal and the landscape of the surrounding area in a series of paintings, thus creating an important eyewitness record of one of the most important engineering projects of 19th century Canada.

- **Campbell, Sir Alexander**: Kingston lawyer and politician; Queen’s Council, Speaker of the Legislative Council of Canada, Postmaster General, Minister of the Interior and, Lieutenant t-Governor of Ontario.
• **Cartwright, Harriet:** Kingston artist.

• **Cartwright, Sir Richard:** Prominent Kingston businessman and politician, member of Legislative Assembly of Canada, Member of the Canadian Parliament, Minister of Finance, Minister of Trade and Commerce, member of the Imperial Privy Council.

• **Cassady, Henry:** Second Mayor of the Town of Kingston. Registered as the first official burial at Cataraqui Cemetery in 1853 along with his son (Henry Jr.). Henry Sr. was re-interred at Cataraqui from his original resting place at the Upper Burial Grounds in downtown Kingston.

• **Counter, John:** Prominent Kingston businessman; founder of the Marine Railway Company, eight-time mayor of Kingston, first mayor of the City of Kingston, advocate and fundraising for the construction of Kingston's City Hall building, which is now a National Historic Site of Canada.

• **Coverdale, William:** Eminent Canadian architect; assistant architect of Kingston City Hall, master builder at the Kingston Penitentiary, architect of many Kingston properties now designated under the Ontario Heritage Act.

• **Creighton, John:** Warden of Kingston Penitentiary, Mayor of Kingston.

• **Deutsch, John:** President of Queen’s University, 1968-1973; chair of the Economic Council of Canada, Assistant Deputy Minister of Finance, Secretary of the Treasury Board.

• **Etherington, Agnes:** Namesake of the Agnes Etherington Art Gallery on Queen’s University Campus, located in former home which she bequeathed to that end; founder and first president of the Kingston Arts and Music Club.

• **Grant, Reverend George Munro:** Principal of Queen’s University, 1835-1903; secretary to Sir Sanford Flemming during his 1872 survey expedition, author.

• **Gildersleeve, Henry:** Prominent Kingston businessman; shipbuilder, helped to build the first steamship on the Great Lakes – *The Frontenac*, 1816.

• **Hamilton, John:** Co-founder of Queen’s University; Senator, member of Legislative Assembly of Canada, President of the Canadian Inland Steam Navigation Company, owner of the first steamship on the Great Lakes (*The Frontenac*, 1816), President of the Commercial Bank of the Midland District.

• **Kirkpatrick, George Airey:** Lieutenant-Governor of Ontario; Queen’s Council.
- **Kirkpatrick, Thomas**: Kingston lawyer; first mayor of the Town of Kingston, Queen’s Council.

- **Maccoll, Evan**: Gaelic bard and scholar, Fellow of the Royal Society of Canada, St. Andrew Society Bard, author.

- **Macdonald, Sir John A.**: Kingston lawyer and politician; first Prime Minister of Canada. Sir John A. Macdonald’s grave site was designated as a National Historic Site of Canada in 1938.

- **Macdonell, Lieutenant-General Sir Archibald Cameron**: First Royal Military College graduate to serve as Commandant; veteran of the Battle of Vimy Ridge, General Officer Commanding 1st Canadian Division.

- **Machar, Agnes Maule**: An important reformist and literary figure in Victorian Canada and co-founder of The Children’s Aid Society and The Kingston Humane Society.

- **McLeod, Thomas**: Mariner; survivor of three Antarctic expeditions (R.F. Scott, 1910, E. Shakleton, 1914, 1920), recipient of Silver Polar medal awarded by King George V.

- **Macauley, Hon. John**: Member of the Legislative Council of Upper Canada and that of the United Province of Canada, Receiver-General of Upper Canada, Kingston postmaster, owner and editor of the *Kingston Chronicle*.

- **Mackintosh, William Archibald**: Principal of Queen’s University, Acting Deputy Minister of Finance and Director General of Research in the Department of Reconstruction, Companion of St. Michael and St. George churches.

- **Mink, George**: Son of slaves brought to Canada by the Herchmer family, Mink was a prominent early black business owner who owned a livery stable on Clarence Street and, with his brother, owned a Coach line from Toronto to Kingston.

- **Morton, James**: Founder of the Morton Brewery and distillery, the largest operation of its kind in Canada during the 1840s and 1850s.

- **Mowat, John**: War of 1812 vet., alderman, co-founder of Queen’s University, director of the Commercial Bank of the Midland District. Father of 9th Premier of Ontario Sir Oliver Mowat.

- **Nicol, David**: Second superintendent of the Cataraqui Cemetery; responsible for transforming the cemetery into a prominent horticultural oasis.
• **Pense, Edward John Barker**: Second publisher of the Kingston Whig, Mayor of Kingston, Member of the Legislative Assembly.

• **Richardson, James**: Prominent Kingston businessman; founder of Richardson and Sons, which became the largest grain exporter in the British Empire.

• **Ross, Air Commodore Arthur Dwight**: RMC graduate, George Cross recipient. Held several command posts including RCAF Staff College and Canadian Western Atlantic Sub-area (later renamed NATO).

• **Sampson, Dr. James**: War of 1812 veteran; military surgeon, doctor to three Governors-General, social reformer, philanthropist, overseer of Kingston General Hospital construction, Mayor of Kingston.

• **Sangster, Charles**: 19th-century Canadian poet; considered the most important pre-Confederation Canadian poet. Was elected a Fellow of the Royal Society of Canada in 1892.

• **Smith, Sir Henry (Jr)**: Member of the Legislative Assembly, Solicitor General, Speaker of the Assembly.

• **Sutherland, James Thomas**: First Manager of the Kingston Frontenac Hockey Club, President of the Ontario Hockey Association and the Canadian Amateur Hockey Association, World War One veteran, and founder of the Memorial Cup (Canadian Junior Hockey championship trophy) to honour those Canadian hockey players who died during WW1.

Some cemetery plots are now, or previously have been, purchased for various individuals, groups, organizations and institutions. These plots contribute to the property’s historical/associative value as they are reflective of important aspects of Kingston’s cultural heritage:

• **Donald Stewart “Grapes” Cherry and family plots**: Canadian Hockey Icon and celebrity, commentator, coach and player. He also founded the Rose Cherry’s Home for Kids (later renamed the Darling Home for Kids). His parents, Delmar and Maude Cherry and first wife Rosemarie are buried in this plot.

• **Friends Grounds**: A portion of the Cataraqui Cemetery (now within Sections P and Q) was once a “Society of Friends” or “Quaker Burial Grounds” from as early as 1801-1802. It is no longer exclusive to Quaker burials. It predates the establishment of the Cataraqui Cemetery and contains the oldest visible marker (Mary McCrea, 1790-1812).

• **Ryder Family Plot**: Much of the cemetery property was used as farmland between the time of European settlement and its 1850 purchase for cemetery use. A small section of the cemetery contains the Ryder family burial plot. The
Ryder family were farmers on part of the present cemetery property. The plot is located in Section Old C. Lot 101 and marks the grave site of John Ryder, 1775 – 1832.

- **The Range**: A section of the cemetery known as “The Range” was a potter’s field set-aside for a variety of indigent or disenfranchised individuals, including the poor (aka paupers’ graves), federal penitentiary inmates, infant or stillborn burials and individuals from what was known as the Rockwood Lunatic Asylum.

- **Queen's University**: The cemetery contains three plots purchased by Queen’s University and set-aside for prominent persons associated with the University. A fourth plot was purchased and dedicated to Queen’s Anatomy for the cremation interment of individuals who donated their bodies to Queen’s University for the purpose of education.

- **Military Plot**: In 1865 the British War Department purchased rights to the present military plot, which is now under the aegis of the Commonwealth War Grave Commission, the Canadian Department of National Defence and Veterans Affairs. This land is reserved for those who have served or will serve in the military (and spouses), and includes veterans from as far back as the Crimean War (1853-1856), up to the present war in Afghanistan.

- **Hospital Ground**: An unmarked - now treed area - on the eastern boundary of the Cemetery (Section old F) was intended for the burial of approximately 250 Hospital patients and dates to the 1870’s. This area was set aside, similar to The Range, to provide graves for indigent burials. As a result of common and accepted attitudes of the period, little information remains regarding the exact number and arrangement of burials in this area.

In addition to these localized groupings, a large number of bodies from Kingston’s urban “Upper Burial Ground” and “Lower Burial Ground” were moved and re-interred in Cataraqui Cemetery when the former was converted to a park. The number of re-interments is not known. Individual families were responsible for moving the remains and, as such, their locations are dispersed throughout the cemetery according to family plots. These re-interments included the families of Sir John A. Macdonald, Sir Alexander Campbell and Henry Cassady Sr.

As a result of the cemetery’s non-denominational status, its markers and plots exhibit a wide range of religious belief systems. Many Christian and non-Christian dominations are represented, and there are plots purchased by Lodges, Orders and Associations such as Masonic Lodges, the International Order of Oddfellows, the Chinese Benevolent Association and congregations of the Jewish faith. In addition a northwest section of the cemetery, not formally dedicated, is dominated by persons of East Asian origin.

The two burial vaults, erected in 1865 and 1887, respectively, contribute to the historical/associative value of the property because they provide information about the
burial practices of the 19th and early 20th centuries. Winter interments were rarely practiced at that time, so caskets were stored in the vaults until the soil had thawed sufficiently for burial. The east vault also features a heavy iron latticework door, installed due to the threat of theft from grave robbers and the theft of bodies for medical dissection. These vaults help to preserve and educate visitors about the history of the cemetery.

The Superintendent’s Lodge contributes to the cemetery’s historical/associative value because it has been tied to the cemetery’s activities since the year after its first interments and because it reflects the cemetery’s operations and activities. The Lodge was completed in 1854. For the next 150 years (until 2004) it served as the residence of the cemetery’s Superintendent. The existence of a resident Superintendent provided some measure of security to the cemetery and it reflected the central importance of that person to the property’s upkeep.

The Cataraqui Cemetery is further valued for its historical/associative value because it yields information that contributes to the understanding of local, provincial, and national history. Over 46,000 people are buried in the cemetery. It has been, and continues to be, a primary source of genealogical information of interest to persons across Canada. The gravesites found in the cemetery provide important insight into the lives of Kingston’s inhabitants and reflect the key historical themes in the development of the city, the province and the nation.

**Contextual Value**

The Cataraqui Cemetery has contextual value because it is important in defining, maintaining and supporting the character of the former Village of Waterloo/Cataraqui. Owing to its size and distinct beauty, the Cataraqui Cemetery is the most prominent and identifiable property in this area. Situated on a high point of land, the cemetery and its setting can be viewed from a number of surrounding vantage points. Apart from being a functioning cemetery, it is a popular year round destination for thousands of tourists and local visitors each year.

The Cataraqui Cemetery is functionally, visually, and historically linked to its surroundings. Immediately surrounding the property is a mix of residential, commercial and religious buildings, cemeteries and natural open spaces. The cemetery abuts the old Christ Church, built in 1869, and its own historic cemetery. This limestone Anglican Church adds to the historic character of the cemetery, while its own cemetery is coextensive with it. The new Christ Church Cataraqui building, located just north of the old church, compliments Cataraqui Cemetery in scale, colour and use. The Beth Israel Cemetery is located, like the old and new Christ Church buildings, on the east side of Sydenham Road and also abuts the Cataraqui Cemetery. Further burial grounds are located on the west side of Sydenham Road, directly across from the Cataraqui Cemetery. These burial grounds belong to the Cataraqui United (formerly Methodist) Church and the McGuinn family. The present United Church building, erected in 1881,
is clearly visible from Cataraqui Cemetery and complements its historic nature. The former Cataraqui Town Hall/ Kingston Township Hall (1847) is found on the east side of Sydenham Road and is also visible from the cemetery grounds. There are also a number of older buildings, features and open spaces along Sydenham Road that are visible from Cataraqui Cemetery, which complement the cemetery. Lands immediately to the north and east remain largely undeveloped, which adds to the natural vegetative backdrop of the Cemetery. Existing commercial and residential uses abut the southern boundary of the Cemetery. The integrity of this peaceful natural setting remains intact and is supported by these existing compatible and complementary neighbouring properties and uses.

The Cataraqui Cemetery is a landmark in Kingston because of its dominant size and location at the centre of the former Village of Waterloo/Cataraqui. Its carefully developed and maintained natural beauty and built structures and its role as a principle and still active burial ground as well as a year round attraction for thousands of local visitors and international tourists annually further adds to its status as an important Kingston landmark.

Character Defining Features/Heritage Attributes

- Its hilltop location, making it a visual and symbolic landmark within the community;
- Its Picturesque qualities and features, notably the curvilinear paths and roads, rolling hills, ravines, swales and streams, three ponds, swan-shaped fountain, and numerous late 19th century zinc, iron and concrete statues, vases and flower pots;
- The variety of mature native and non-native flowers, shrubs and trees, which reflect 19th century horticultural practices;
- 19th century limestone and concrete staircases/steps and concrete bridges across drainage courses located throughout, which contribute to the park-like character of the cemetery;
- Grave markers featuring a variety of stone types, size and designs, monuments, obelisks and burial plot enclosures of stone and/or iron;
- The Superintendent’s Lodge, which is a good example of a mid-19th century Gothic Revival cottage; notably:
  - its massing and form;
  - its location, which marks the historical main entrance of the cemetery;
  - its horizontal wood siding and steeply pitched roof supporting tall gable ends;
  - the long dangling pendants suspended from verge boards; and
  - the tall and narrow window openings, which maintain the sense of vertical massing;
- The Main (Purdy’s Mill Road) Entranceway Gates and Pillars, notably:
  - its iron gates with arrowhead finials and elaborate scrollwork;
  - its iron balustrade, matching the iron gates, join each pair of stone pillars;
  - its pillars comprised of large, rock-faced limestone blocks; and
- its pillars topped by pyramidal ashlar tops.

- The Northwest (Sydenham Road) Entranceway Gates, Pillars and Walls, notably:
  - its iron gates with arrowhead finials and elaborate scrollwork;
  - its gates forged to match those found at front entranceway;
  - its paired pillars of unequal height, composed of hammer-dressed limestone, with flat tops;
  - its short limestone walls extend north and south, approximately 5 metres, of each outer pillar respectively; and
  - its commemorative granite incorporation stone with the inscription: “Cataraqui Cemetery / Incorporated / August 10, 1850”;

- The cemetery’s oldest known burial marker (Mary McCrea 1812) located in The Quaker Burial Ground (Section Q);

- Markers throughout the cemetery reflecting a wide range of religious belief systems;

- West Receiving Vault;

- East Receiving Vault, including its heavy iron gate/door; and

- The Picturesque and park-like qualities of the cemetery's broader setting.
Property Photos

Map showing the location and general context of the Cataraqui Cemetery

Map of Cemetery  (http://www.cataraquicemetery.ca)
Main (Purdy’s Mill Road) entranceway gates and pillars north side.

Superintendent’s Lodge, facing north.

Rear and southeast elevations of the Superintendent’s Lodge.

Northwest (Sydenham Road) entranceway gates and pillars

Rolling hills and valleys in an open part of the cemetery.

Forest Pond, retaining walls, gardens and sprinklers, facing east.
One of several concrete bridges found throughout the cemetery.

One of several limestone and/or concrete staircases found throughout the cemetery.

Swan-shaped fountain of 1895. (http://www.cataraquicemetery.ca)

"Rebecca" statue on the Grimison family plot, facing the Sir John A. Macdonald gravesite.

Columbaria with decorative gardens.

Cremation garden and markers.
Iron fence surrounding a family plot.

Chains once linked the stone posts surrounding this burial plot.

Monument commemorating the establishment of the Quaker burial grounds

Military Plots, containing graves of those who served. (http://www.cataraquicemetery.ca)

“The Range”, containing the graves of paupers, asylum patients, infants and federal penitentiary inmates.

Queen’s University plot dedicated to those who donated their bodies to science. (Photo by C. Boals)
A variety of traditional/commercial Curvilinear Paths/Roads found throughout the Cemetery.

Mature non-native trees found throughout the Cemetery.

Rural Cemetery monument layout.

A flat gravestone.

Linear style monument layout.

A variety of traditional/commercial
Dr. James Sampson - 1861 obelisk and gravesite

Sir Alexander Campbell, monument and gravesite.

John Counter, monument and gravesite.

William Coverdale, monument and gravesite.

Henry Gildersleeve and the Gildersleeve family plot.

The Macdonald family burial plot, containing the grave of Sir John A. Macdonald.
James Morton, monument and burial plot.

Vase (http://www.cataraquicemetery.ca)

Flower pot
C. The Cataraqui Cemetery, Kingston, Ontario


1. Background

In Committee, Mr. Fulton explained that the Cataraqui Cemetery, established in 1850 as a non-denominational cemetery, is located within the greater Kingston area and is today the city's main burial ground. Laid out by Frederick Cornell, the cemetery is among the best examples of medium-sized rural garden cemeteries in Canada for its naturalistic, Picturesque views composed of an uneven topography of hills, ravines and swales, serpentine roads, ponds, species of trees, shrubs and plants, and attractive statuary. These components provide an appropriate setting for a large number of funerary monuments. Of varying types, styles and materials, these monuments are of artistic and historical interest and an exceptional illustration of many historical aspects at the national, provincial, regional and local levels. The grounds are also enhanced by the placement of statuary within the Picturesque landscape to function as "visual focal points." These include urns, flowerpots, fountains and female allegorical figures, a number of them attractive painted iron and zinc sculptures from the second half of the 19th century.

The Cataraqui Cemetery was submitted by Linda V. Cyr, President, The Cataraqui Cemetery Company.

2. Discussion and Recommendations

a. Designation

The Committee and the Board after it recommended:

The Cataraqui Cemetery, Kingston, Ontario for designation as a National Historic Site

b. Plaque

The Committee and the Board after it recommended:

That The Cataraqui Cemetery, Kingston, Ontario be marked by means of a standard bilingual plaque

c. Name

The Committee and the Board after it recommended the name of
Designation as:

EN    The Cataraqui Cemetery
FR    (le) cimetière Cataraqui

and the official name as:

EN    The Cataraqui Cemetery National Historic Site of Canada
FR    lieu historique national du Canada du Cimetière-de-Cataraqui

d. Definition of Place

The Committee and the Board after it recommended that the boundaries for the Cataraqui Cemetery should be defined as:

The legal boundaries of The Cataraqui Cemetery (see Submission Report 2009-80, Figure 4)

e. Commemorative Intent

The Committee and the Board after it recommended The Cataraqui Cemetery for designation as a national historic site because:

it is an attractive and well preserved example of a medium-sized rural cemetery characterized by its uneven topography and naturalistic landscape with many varied perspectives laid out in the Picturesque manner, its curvilinear roads and islets of irregular curved shapes and differing sizes, its ponds, and its range of plantings including many mature trees;

it includes a number of funerary monuments of artistic and historical interest that are an exceptional illustration of many aspects of the history of Canada, the province of Ontario, and the City of Kingston, and is the final resting place for many prominent Canadians, including Sir John A. Macdonald; and, it includes a Gothic Revival-style Lodge carefully designed to complement the naturalistic and Picturesque values of the site, as well as, among its decorative features, a number of attractive painted iron and zinc sculptures from the second half of the 19th century, including a number of female allegorical figures.