



**CITY OF KINGSTON**  
**REPORT TO COUNCIL**

**Report No.: 12-055**

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**TO:** Mayor and Members of Council

**FROM:** Cynthia Beach  
Commissioner, Sustainability and Growth

**RESOURCE STAFF:** Grant C. Bain  
Director, Planning and Development Department

**DATE OF MEETING:** February 7, 2012

**SUBJECT:** Road Name Change – Westerly Portion of Spooner Road and  
Spooner Road East  
File No. D20-004-2009

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**EXECUTIVE SUMMARY:**

The purpose of this report is to address the problem of emergency services delivery to the residents who live on Spooner Road and Spooner Road East and to recommend a solution that meets the requirements of the City of Kingston Civic Addressing and Road Naming By-law (By-law No. 2005-98).

Spooner Road runs in an east/west direction from Latimer Road almost to the shoreline of Loughborough Lake. This is a boundary road that divides the City of Kingston and the Township of South Frontenac and is of mutual concern. This road may be divided into four sections which include the westerly portion of Spooner Road, an unopened/unnamed municipal road allowance, the easterly portion of Spooner Road and Spooner Road East. There are currently no future plans to open or name the municipal road allowance.

In order to comply with the Civic Addressing and Road Naming By-law and to meet the emergency service delivery requirements, a new road name is required for the westerly portion of Spooner Road as well as a new road name for Spooner Road East. The renaming proposal was undertaken in consultation with staff from the Township of South Frontenac. As part of the public notification process, the affected residents were contacted by telephone and sent a letter dated December 7, 2011 outlining the proposed name changes and the process. The civic address numbers as currently assigned would not have to change.

It is proposed that the westerly portion of Spooner Road be renamed Dover Road and that Spooner Road East be renamed Spooner Road. The unopened road allowance would remain unnamed and the easterly section of Spooner Road would retain the Spooner Road name.

The status of the unopened and unnamed road allowance (shown as Section 2 on Exhibit 'A') would not change. The easterly portion of Spooner Road (shown as Section 3 on Exhibit 'A') would simply retain the Spooner Road name.

Dover Road and Spooner Road are acceptable road names and are in keeping with the provisions of the Civic Addressing and Road Naming By-law No. 2005-98. The road names do not duplicate existing road names within the City of Kingston and the 9-1-1 emergency service area.

**RECOMMENDATION:**

**THAT** the westerly portion of Spooner Road (shown as Section 1 on Exhibit ‘A’) be renamed Dover Road; and

**THAT** Spooner Road East be renamed Spooner Road (Section 4 on Exhibit ‘A’); and

**THAT** City Council approves the road renaming By-laws attached as Exhibits ‘B’ and ‘C’ to this report; and

**THAT** the City Clerk be requested to advertise Notice of Intention to Pass the By-law between the second and third reading of the By-law.

**AUTHORIZING SIGNATURES:**

<p>ORIGINAL SIGNED BY COMMISSIONER _____          Cynthia Beach, P.Eng., MCIP, RPP, Commissioner, Sustainability and Growth</p>
<p>ORIGINAL SIGNED BY CHIEF ADMINISTRATIVE OFFICER _____          Gerard Hunt, Chief Administrative Officer</p>

**CONSULTATION WITH THE FOLLOWING COMMISSIONERS:**

Lanie Hurdle, <i>Community Services</i>	N/R
Denis Leger, <i>Transportation, Properties &amp; Emergency Services</i>	√
Jim Keech, <i>President and CEO, Utilities Kingston</i>	N/R

**(N/R indicates consultation not required)**

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## **OPTIONS/DISCUSSION:**

### **Purpose**

The purpose of this report is to address the problem of emergency services delivery to the residents who live on the various separate sections of Spooner Road and Spooner Road East and to recommend a solution that meets the requirements of the City of Kingston Civic Addressing and Road Naming By-law (By-law No. 2005-98).

### **Background**

Spooner Road is a boundary road that runs in an east/west direction along the northerly boundary of the City of Kingston and the southerly boundary of the Township of South Frontenac. It extends from Latimer Road in the west almost to the shoreline of Loughborough Lake in the east. However, it is not a continuous open roadway along its entire length because its westerly and easterly ends are divided by an unopened and unnamed road allowance. To add to the situation, the very easterly portion of the road is not named Spooner Road but rather is called Spooner Road East. As a result, Spooner Road may be divided into the following four sections as shown on Exhibit 'A' attached:

- Section 1 – The westerly portion of Spooner Road;
- Section 2 – The unopened/unnamed municipal road allowance;
- Section 3 – The easterly portion of Spooner Road; and
- Section 4 - Spooner Road East.

The Engineering and Public Works Departments of the City of Kingston and the Township of South Frontenac have both advised that there are no future plans to develop the unopened road allowance (shown as Section 2 on Exhibit 'A') thereby connecting the easterly and westerly sections of the current Spooner Road.

Emergency service providers have identified the location of the unopened municipal road allowance as a problem. The westerly section of Spooner Road can only be accessed from Latimer Road while the easterly section of Spooner Road can only be accessed from either Perth Road or Leeman Road. The potential for confusion in responding to an emergency call through the 911 System is high and not easily corrected given the distance between the westerly access point and either of the two easterly access points. The distance between the westerly and easterly access points translates directly into driving time and delayed response. The Spooner Road East name may also create confusion for an emergency crew. This is particularly so, given that Spooner Road East is merely an extension of Spooner Road and a wrong turn at the Perth Road access point could result in unfortunate delay.

### **Analysis**

In order to address the concerns raised by the emergency service providers, the following two changes are proposed:

- That the westerly section of Spooner Road (shown as Section 1 on Exhibit 'A') and accessed only from Latimer Road be renamed, and

- That the Spooner Road East section (shown as Section 4 on Exhibit 'A') and accessed only from Perth Road be renamed as Spooner Road in order to recognize it as a natural extension of the current Spooner Road.

The City of Kingston Civic Addressing and Road Naming By-law No. 2005-98 has provisions which govern road naming within the City. The By-law states that proposed road names shall be pleasant sounding, easily recognizable, and capable of clear pronunciation by the average individual. New road names must also comply with emergency services response requirements. Proposed road names should not duplicate any existing names within the City, neighbouring municipalities and the 9-1-1 service area.

The affected residents were consulted both by telephone and letter regarding the road name change and road name selection. Letters dated December 7, 2011 were sent by registered mail to the affected residents on the westerly portion of Spooner Road and Spooner Road East. The letters provided notice of the road name change and an explanation of the impacts regarding the road name change.

**a) Spooner Road (westerly portion)**

The City of Kingston staff, in consultation with The Township of South Frontenac selected two new alternative road names for consideration from the City of Kingston Official Street Name Reserve List. The list provides a pre-approved set of road names that can be used by the City to name new roads or to rename existing roads. It was confirmed that the selected road names "Wade" and "Dover" are appropriate, easily recognizable and are in keeping with the road naming provisions of the Civic Addressing and Road Naming By-law.

The two names (Wade and Dover) were circulated to the affected land owners located on the westerly section of Spooner Road in order to solicit their preference. The residents were informed that "Dover" and "Wade" were being considered as potential road names and they were requested to select the name they preferred. All three residences impacted indicated their support for the road name "Dover". One comment was made opposing this initiative as inconvenient to the property owner regarding the name change and the subsequent change of civic address.

The emergency service providers were also consulted and they confirmed that there are no emergency issues associated with either of the new road names and that the road names "Dover" and "Wade" are not phonetically similar to any other existing road names within the 9-1-1 service area.

**b) Spooner Road East**

There are eight (8) properties located on Spooner Road East that would be impacted by the road name change. The residents were informed that the road name Spooner Road East would be changed to Spooner Road. The majority of the residents indicated support for the simple road name change.

### **c) Road Name Change Impact**

The affected residents on the westerly portion of Spooner Road and the Spooner Road East section were informed that the road name change will only affect the road name and not the civic number of their properties. The residents were also informed that once the road name has been approved, they would be formally notified. Emergency service providers and the appropriate agencies (e.g. Canada Post, Bell Canada, and Frontenac County Ambulance) would also be notified.

The status of the unopened and unnamed road allowance (shown as Section 2 on Exhibit 'A') would not change. The easterly portion of Spooner Road (shown as Section 3 on Exhibit 'A') would simply retain the Spooner Road name.

Dover Road and Spooner Road are acceptable road names and are in keeping with the provisions of the Civic Addressing and Road Naming By-law No. 2005-98. The road names do not duplicate existing road names within the City of Kingston and 9-1-1 emergency service area.

#### **EXISTING POLICY/BY LAW:**

The By-law currently governing road naming in the City of Kingston is By-law No. 2005-98, "A By-law to Direct the Orderly Addressing of Buildings and Properties and Appropriate Naming of Roads Within the City of Kingston."

The policy currently in place for the naming of Kingston's corporate assets, which include roads is the "City of Kingston Naming of Corporate Assets Policy."

#### **NOTICE PROVISIONS:**

In accordance with By-law No. 2003-15 "A By-law to Provide for Notice Provisions Under the Municipal Act, 2001", Notice of Intention to pass a by-law will be advertised in the Whig Standard between the second and third reading of the by-law.

#### **ACCESSIBILITY CONSIDERATIONS:**

This report is available in different formats upon request.

#### **FINANCIAL CONSIDERATIONS:**

This report has no financial considerations.

#### **CONTACTS:**

Grant C. Bain, Director, Planning and Development (613-546-4291, ext. 3252)  
Cherie Mills, Manager, Policy Planning (613-546-4291, ext. 3289)

#### **OTHER CITY OF KINGSTON STAFF CONSULTED:**

Robb Kidd, Assistant Fire Chief, Fire and Rescue Department

John Bolognone, City Clerk, Clerk's Department

**EXHIBITS ATTACHED:**

- Exhibit 'A' - Schedule "A" - Location of Spooner Road and Spooner Road East
- Exhibit 'B' - Draft By-law - "A By-law to approve the renaming of Spooner Road to Dover Road, City of Kingston, and County of Frontenac"
- Exhibit 'C' - Draft By-law - "A By-law to approve the renaming of Spooner Road East to Spooner Road, City of Kingston, and County of Frontenac"

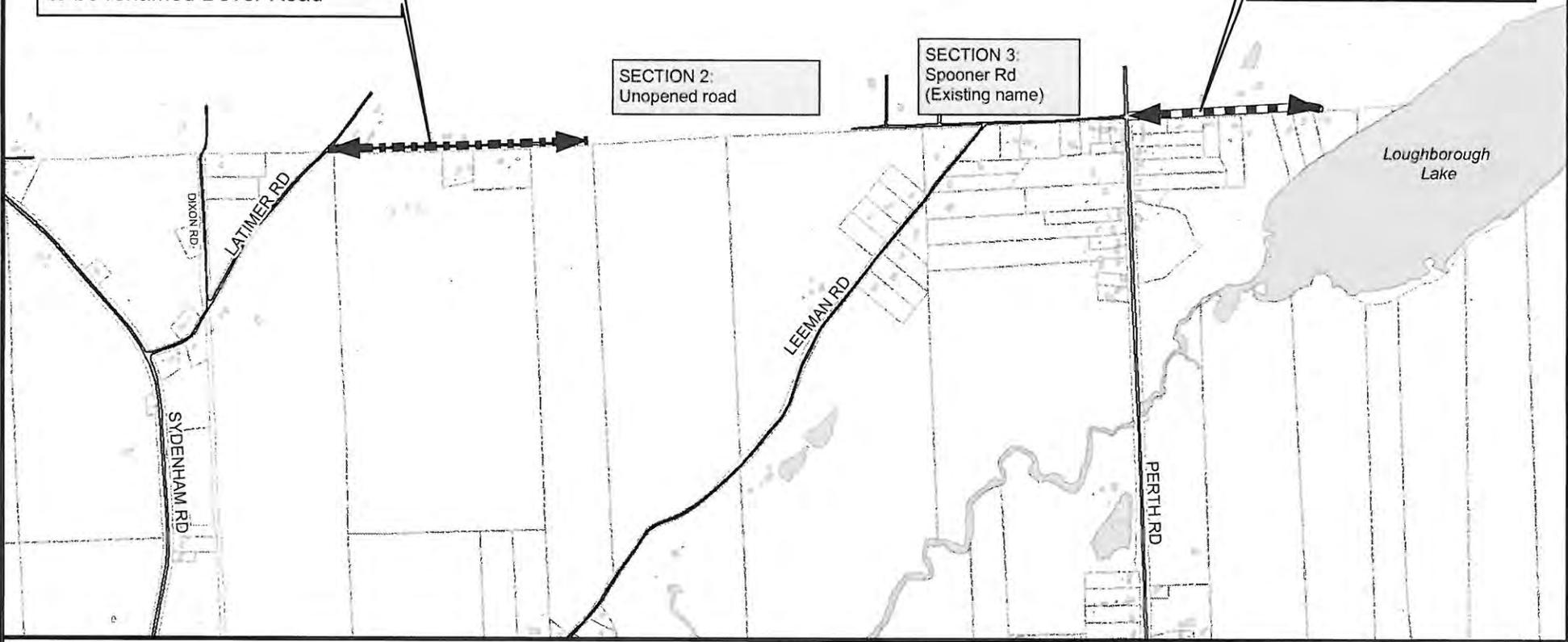
COUNTY OF FRONTENAC  
TOWNSHIP OF SOUTH FRONTENAC

SECTION 1:  
Westerly portion of Spooner Road  
to be renamed Dover Road

SECTION 2:  
Unopened road

SECTION 3:  
Spooner Rd  
(Existing name)

SECTION 4:  
Spooner Road East to be  
changed to Spooner Road

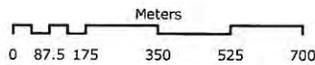


THE CORPORATION OF THE CITY OF KINGSTON  
PLANNING & DEVELOPMENT DEPARTMENT

**SCHEDULE 'A'**  
**TO BY-LAW NO. \_\_\_\_\_**

Planning &  
Development  
a department of  
Sustainability &  
Growth

- Spooner Road East to be changed to Spooner Road
- Westerly portion of Spooner Road to be renamed Dover Road



**Certificate of Authentication**

This is Schedule 'A' to By-Law No.  
passed this \_\_\_\_ day of \_\_\_\_\_ 2012

\_\_\_\_\_  
Mayor

\_\_\_\_\_  
Clerk

PREPARED BY: A. Adams  
DATE: Dec 30, 2011

EXHIBIT 'A'



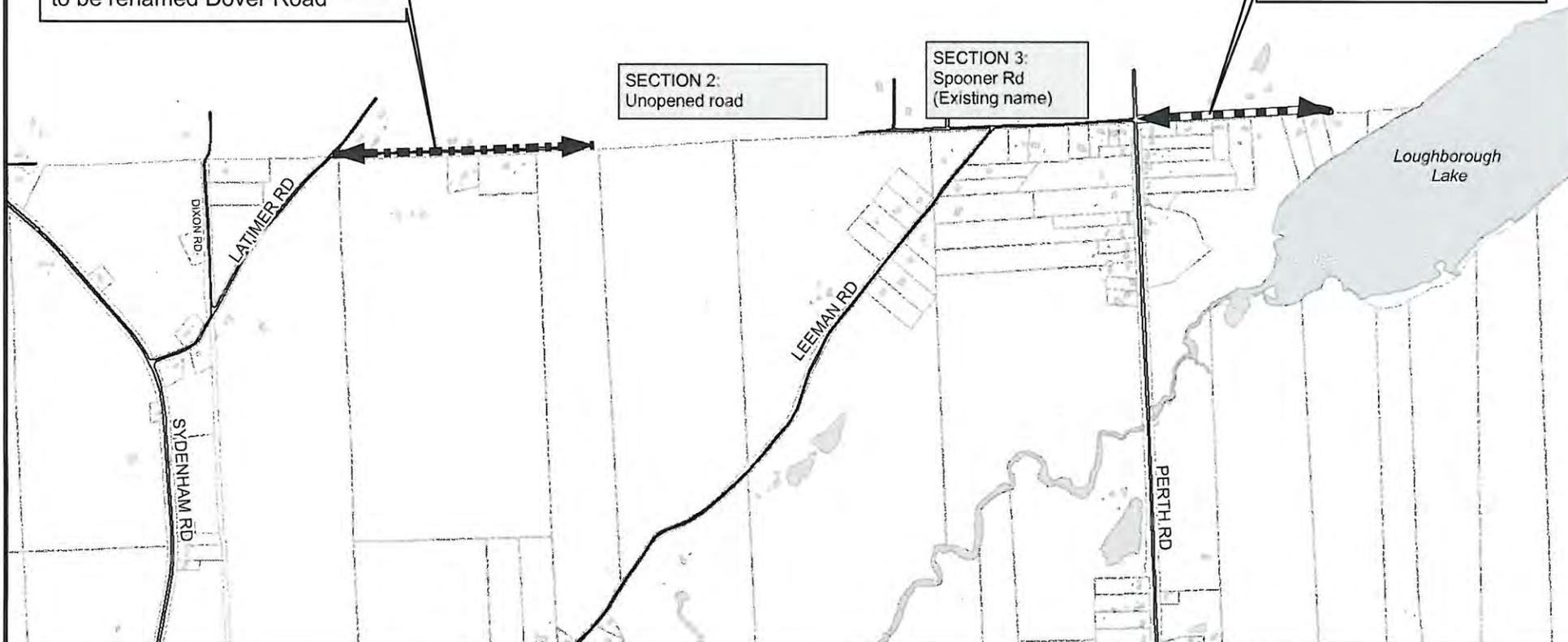
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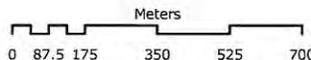
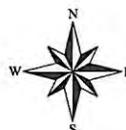


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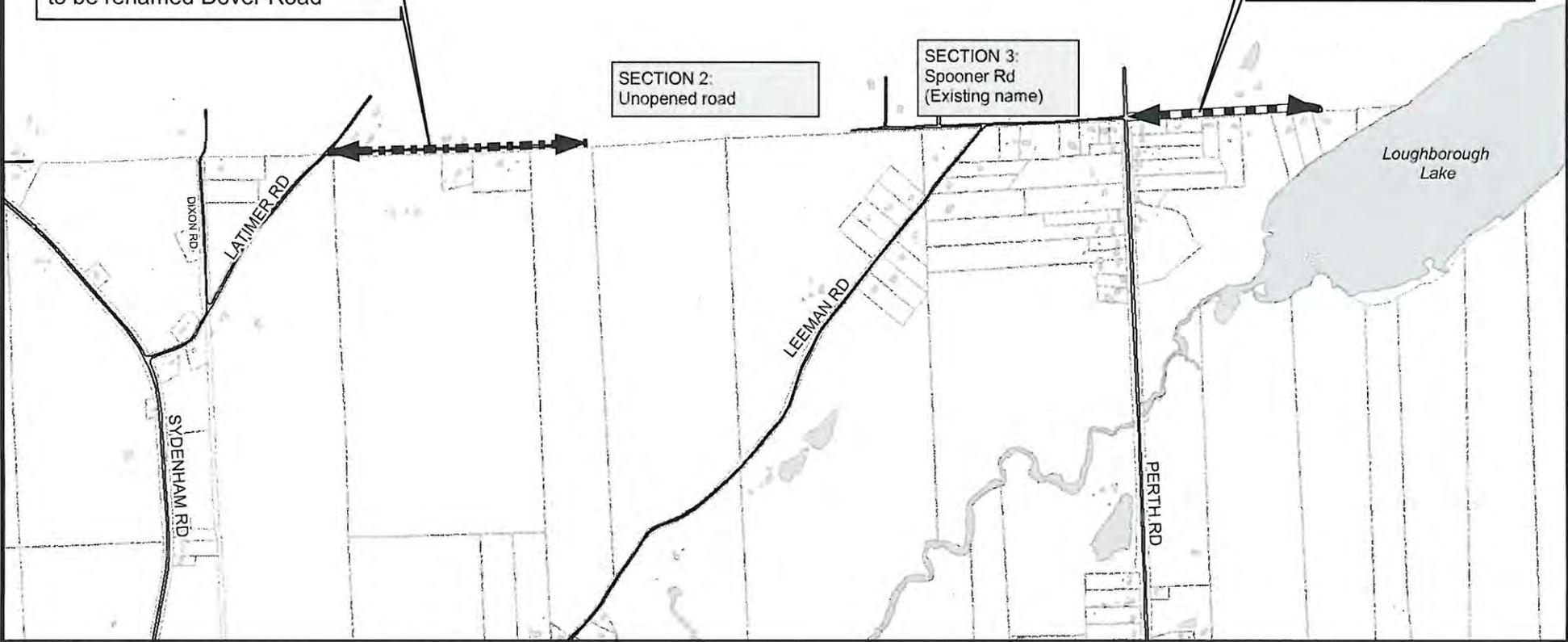
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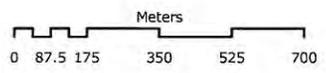


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PLANNING & DEVELOPMENT DEPARTMENT

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Planning & Development  
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Mayor

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