



**City of Kingston
Report to Council
Report Number 15-185**

To: Mayor and Members of Council
From: Lanie Hurdle, Commissioner, Community Services
Resource Staff: Paige Agnew, Director, Planning, Building & Licensing Services
Date of Meeting: March 24, 2015
Subject: Road Renaming – Innovation Drive and John Marks Avenue
File Number D20-012-2012

Executive Summary:

The purpose of this report is to address a concern regarding the delivery of emergency services to Innovation Drive and to recommend a solution that meets emergency service requirements.

Innovation Drive is a local road that provides direct access into the St. Lawrence Business Park which is located in Kingston East. There are two separate road segments of Innovation Drive which are shown as the northern and southern portions as indicated on Exhibit A to Report Number 15-185. As part of the initial overall development plan of the St. Lawrence Business Park, it was intended that the northern section and the southern section of Innovation Drive would be joined together by an additional road segment through what is now the John Machin sports field. It has been confirmed that there are no current plans to complete the connection of the northern and southern sections of Innovation Drive.

Emergency service providers (Fire and Rescue, Ambulance and Police) have confirmed that the duplicate naming of two discontinuous segments of “Innovation Drive” is a concern. The issue is that emergency service providers may not be able to clearly and quickly identify and access buildings and properties located in the business park.

In order to comply with the Civic Addressing and Road Naming By-Law and emergency service requirements, it is proposed that John Marks Avenue and a portion of Innovation Drive be renamed. In order to preserve the John Marks Avenue name, it will be reassigned to a different street. Emergency service providers and the property owners in the St. Lawrence Business Park were consulted as part of this road naming proposal.

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A Notice of the Intention to Pass the By-Law to rename John Marks Avenue to Innovation Drive and a portion of the northern section of Innovation Drive to John Marks Avenue was provided on March 10, 2015, in accordance with the City of Kingston Public Notice Policy.

Recommendation:

That the public road located between the two existing segments of Innovation Drive, now known as John Marks Avenue, be renamed to Innovation Drive shown as a portion of Part 1 on Reference Plan 13R11051; and

That a portion of the public road located east of Highway 15 and directly east of Pauline Tom Avenue, currently known as Innovation Drive, be renamed to John Marks Avenue, as shown as Part 3 on Reference Plan 13R11051; and

That Council approves the road renaming By-Laws attached as Exhibit C and Exhibit D to Report Number 15-185.

Authorizing Signatures:

ORIGINAL SIGNED BY COMMISSIONER

Lanie Hurdle, Commissioner, Community Services

ORIGINAL SIGNED BY CHIEF ADMINISTRATIVE OFFICER

Gerard Hunt, Chief Administrative Officer

Consultation with the following Members of the Corporate Management Team:

Cynthia Beach, Corporate & Strategic Initiatives

Denis Leger, Transportation, Facilities & Emergency Services

Jim Keech, President and CEO, Utilities Kingston

Desiree Kennedy, Chief Financial Officer & City Treasurer

Not required

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Options/Discussion:**Purpose**

The purpose of this report is to address a concern regarding the delivery of emergency services to Innovation Drive and to recommend a solution that meets emergency service requirements.

Background

Innovation Drive is a local road in Kingston East that provides direct access into the St. Lawrence Business Park. Innovation Drive is not a continuous road and has two separate road segments which are shown as the northern and southern sections on Exhibit A and Exhibit B. The northern section of Innovation Drive is located directly east of Pauline Tom Avenue and is accessed from Highway 15. The southern section of Innovation Drive is located directly east of Biscayne Street and is also accessed from Highway 15. Currently, Discovery Avenue and John Marks Avenue divide the northern and southern sections of Innovation Drive.

As part of the initial overall development plan of the St. Lawrence Business Park, it was intended that the northern and the southern sections of Innovation Drive would be joined together by an additional road segment through what is now the John Machin sports field. It has been confirmed that there are no current plans to complete the connection of the northern and southern sections of Innovation Drive.

Emergency service providers (Fire and Rescue, Ambulance and Police) have confirmed that the duplicate street naming of "Innovation" poses a concern. As the northern and southern sections of Innovation Drive are not connected, there is a concern that emergency service providers may not be able to quickly and clearly identify and access buildings and properties located in the business park. Emergency service providers have verified that as a result of the two unconnected access points, there is a high probability of confusion in responding to an emergency call through the 9-1-1 System. Staff have also received inquiries from the public with respect to the safety and access on Innovation Drive.

Analysis

In order to address the concerns raised by the emergency service providers, the following two changes are proposed:

- That John Marks Avenue be renamed to Innovation Drive (shown as Section 1 on Exhibit C); and
- That a portion of the northern section of Innovation Drive be renamed to John Marks Avenue (shown as Section 2 on Exhibit C).

a) Section 1 - John Marks Avenue to be Renamed Innovation Drive

It is proposed that John Marks Avenue will be renamed to Innovation Drive, which will create a continuous road (Section 1, Exhibit C). This entire road segment will be known as Innovation Drive and will begin at the southern access point into the St. Lawrence Business Park from Highway 15 and continue north on the former John Marks Avenue and then continue eastbound.

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b) Section 2 - A Portion of the Northern Section of Innovation Drive to be Renamed to John Marks Avenue

It is proposed that a portion of the existing northern section of Innovation Drive will be renamed to John Marks Avenue (Section 2, Exhibit C). This new road segment will begin at the northern access point of the St. Lawrence Business Park from Highway 15 and will continue east to the intersection with Innovation Drive (Section 1, Exhibit C).

Renaming this road section from Innovation Drive to John Marks Avenue will continue to honour John Marks, a historical figure. John Marks was a resident in the City of Kingston who held notable positions, including Justice of the Peace, an MPP for Frontenac from 1838 to 1840 and the first Reeve of Pittsburgh Township in 1850. Reassigning the John Marks name to this portion of the Innovation Drive will preserve the historical significance of the road name.

Civic Addressing By-Law and Emergency Service Requirements

The City of Kingston Civic Addressing and Road Naming By-Law Number 2005-98 has provisions that govern road naming within the City. The By-Law states that ideally, a continuous street should have the same name throughout its entire length. The continuity in the naming of a single thoroughfare shall be exercised whenever possible. Road names must also comply with emergency service requirements. The duplication of road names should be avoided within the City, neighbouring municipalities and the 9-1-1 service area.

The proposed renaming of John Marks Avenue and the renaming of a portion of Innovation Drive will eliminate the existing road name duplication of Innovation Drive. Staff has consulted with emergency services providers and they have confirmed that the renaming of these road sections will improve the planning and delivery of emergency services. The road renaming proposal is also consistent with the road naming provisions of the Civic Addressing and Road Naming By-Law Number 2005-98.

Road Signage

As part of the road renaming proposal, detailed signage will be installed within the St. Lawrence Business Park and on Highway 15 (Exhibit C). Directional signage will be displayed along the intersections of Innovation Drive. Signage will also be installed at visible locations on Highway 15 to provide direction to Innovation Drive and John Marks Avenue. It is intended that the proposed signage will assist emergency service providers, other delivery services and motorists in identifying the correct locations of properties and buildings in the business park. Staff have consulted with Engineering staff and they have confirmed that the proposed signage locations are appropriate.

Public Consultation

The property owners in the St. Lawrence Business Park were also consulted initially by telephone and these discussions were followed up with a letter regarding the proposed road name changes. The letters provided notice of the road name change and an explanation of the impacts regarding the road name change. The business tenants were also contacted to provide notice of the road name changes. The feedback received by Planning staff indicated support for the road renaming proposal.

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The St. Lawrence Business Park contains a wide range of corporate, administrative, professional and technical services. There are approximately eleven properties located on the southern section of Innovation Drive and two businesses located on the northern section of Innovation Drive. It should be noted that there are multiple businesses contained within the buildings located on Discovery Avenue. The properties along the existing John Marks Avenue are currently vacant and are all owned by the municipality.

Overall, the existing civic addresses for all the buildings located within the St. Lawrence Business Park will not change as a result of the road naming proposal. Therefore, the road renaming of John Marks Avenue and a portion of Innovation Drive will have no direct impact on the existing land owners and business tenants.

Following the approval of the road names, the land owners and business tenants in the St. Lawrence Business Park will be formally notified by mail. Formal notification will also be sent to the appropriate City Departments (e.g. GIS, Information Systems & Technology), Utilities Kingston and external agencies (e.g. Canada Post, Bell Canada) to ensure that the necessary mapping updates are completed for service delivery purposes. Emergency service providers will also be notified to ensure that the road name changes are incorporated in the 9-1-1 System and the associated mapping.

Conclusion

The proposed road renaming of John Marks Avenue and the renaming of a portion of Innovation Drive is in keeping with the road naming provisions of the Civic Addressing and Road Naming By-Law Number 2005-98 and will enhance the delivery and routing of emergency services into the St. Lawrence Business Park.

Existing Policy/By-Law:

The By-Law currently governing road naming in the City of Kingston is By-Law Number 2005-98 "A By-Law to Direct the Orderly Addressing of Buildings and Properties and Appropriate Naming of Roads Within the City of Kingston."

The policy currently in place for the naming of Kingston's corporate assets, including roads, is the "City of Kingston Naming of Corporate Assets Policy."

Notice Provisions:

Notice of Intention to Pass the By-Laws was provided on March 10, 2015 in accordance with the City of Kingston Public Notice Policy.

Accessibility Considerations:

Not applicable

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Financial Considerations:

There are sufficient funds within the operating budget of the Engineering Department to cover the costs for the road signage replacements and the way finding signage.

Contacts:

Paige Agnew, Director, Planning, Building & Licensing Services 613-546-4291 extension 3252

Cherie Mills, Manager, Policy Planning 613-546-4291 extension 3289

Annemarie Eusebio, Intermediate Planner 613-546-4291 extension 3183

Other City of Kingston Staff Consulted:

Rheaume Chaput, Fire Chief, Fire & Rescue Department

Mark Van Buren, Director, Engineering Department

Chris Sleeth, Supervisor, Public Works, Traffic

Peter Huigenbos, Manager, Real Estate & Land Development

Exhibits Attached:

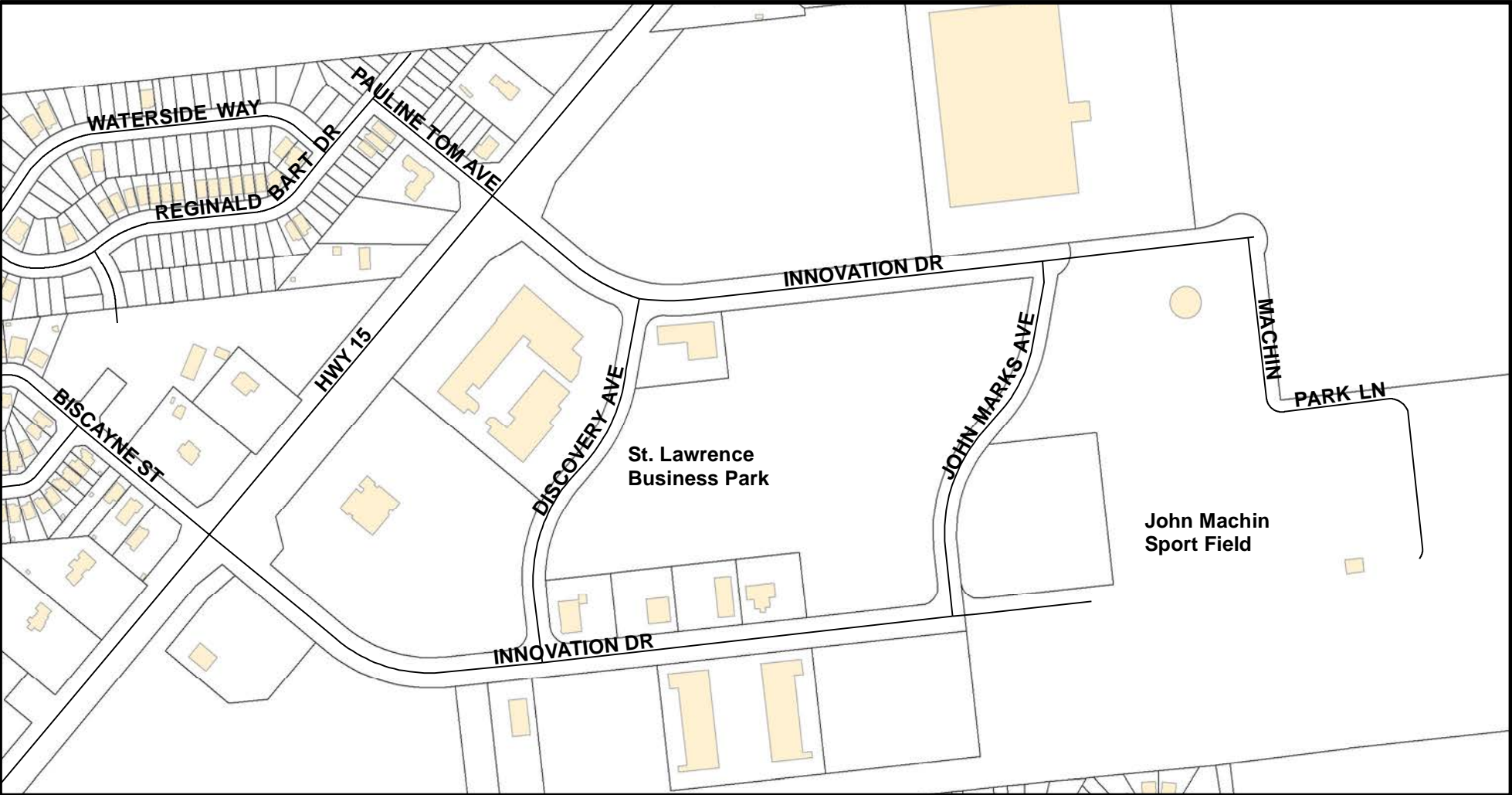
Exhibit A Map of Innovation Drive

Exhibit B Copy of Reference Plan 13R11051

Exhibit C Map of the Proposed Renaming of John Marks Avenue and a Portion of the Northern Section of Innovation Drive

Exhibit D Draft By-Law – Renaming John Marks Avenue to Innovation Drive

Exhibit E Draft By-Law – Renaming a Portion of the Northern Section of Innovation Drive to John Marks Avenue



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PREPARED BY: A. Eusebio

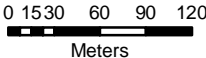
DATE: 3/4/2015

THE CORPORATION OF THE CITY OF KINGSTON

The St. Lawrence Business Park - Existing Conditions

File No.: D20-007-2012

Council Meeting 11 March 24, 2015



SCHEDULE			
PARTS ENUMERATED HEREUNDER REFER TO THE FOLLOWING LANDS			
PART	INST.	LOT	CON. OR PLAN
1 TO 15 (Inclusive)	3 8 3 1 2 0	2, 3, 4, 5	C.E.G.C.R.

I REQUIRE THIS PLAN TO BE DEPOSITED UNDER THE REGISTRY ACT.

PLAN 13R11051

RECEIVED AND DEPOSITED

August 04, 1992

DATE: JULY 30TH, 1992

DATE: August 04, 1992

Leslie M. Higginson
LESLIE M. HIGGINSON, O.L.S.

Grange W. Elliott Ltd.
GRANGE W. ELLIOTT LTD. REGISTRAR FOR THE REGISTRY DIVISION OF FRONTENAC No. 13

METRIC

DISTANCES SHOWN ON THIS PLAN ARE IN METRES AND CAN BE CONVERTED TO FEET BY DIVIDING BY 0.3048

CAUTION: THIS PLAN IS NOT A PLAN OF SUBDIVISION WITHIN THE MEANING OF THE PLANNING ACT.

PLAN SHOWING SURVEY OF PARTS OF LOTS 2, 3, 4 & 5 CONCESSION EAST OF THE GREAT CATARAQUI RIVER, TOWNSHIP OF PITTSBURGH, COUNTY OF FRONTENAC GRANGE W. ELLIOTT LTD. SCALE: 1:2000 1992

0 50 100 150 m

SURVEYOR'S CERTIFICATE:

I CERTIFY THAT:

- THIS SURVEY AND PLAN ARE CORRECT AND IN ACCORDANCE WITH THE SURVEYS ACT AND THE REGISTRY ACT AND THE REGULATIONS MADE THEREUNDER.
- THE SURVEY WAS COMPLETED ON THE 29TH DAY OF JULY 1992.

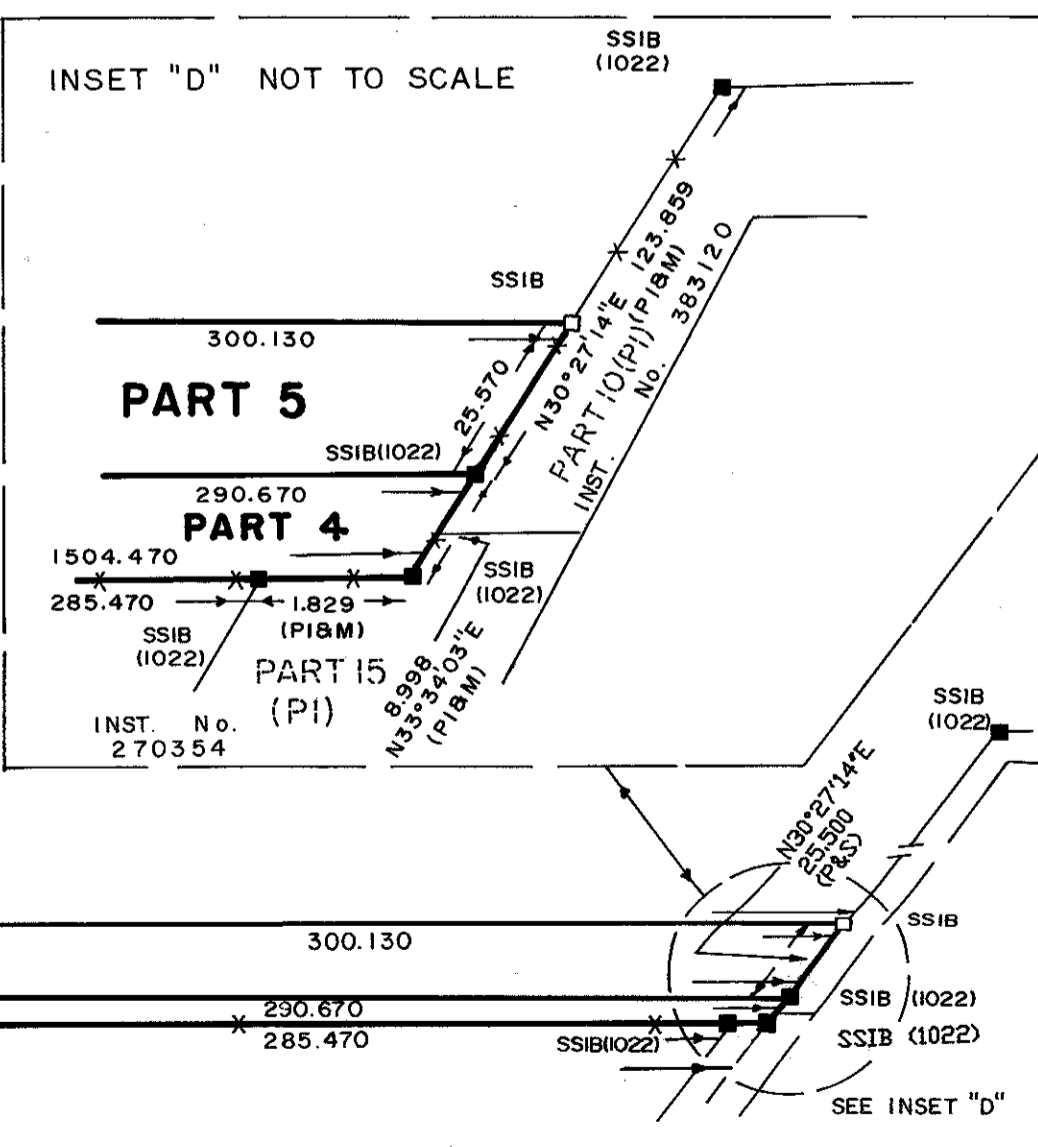
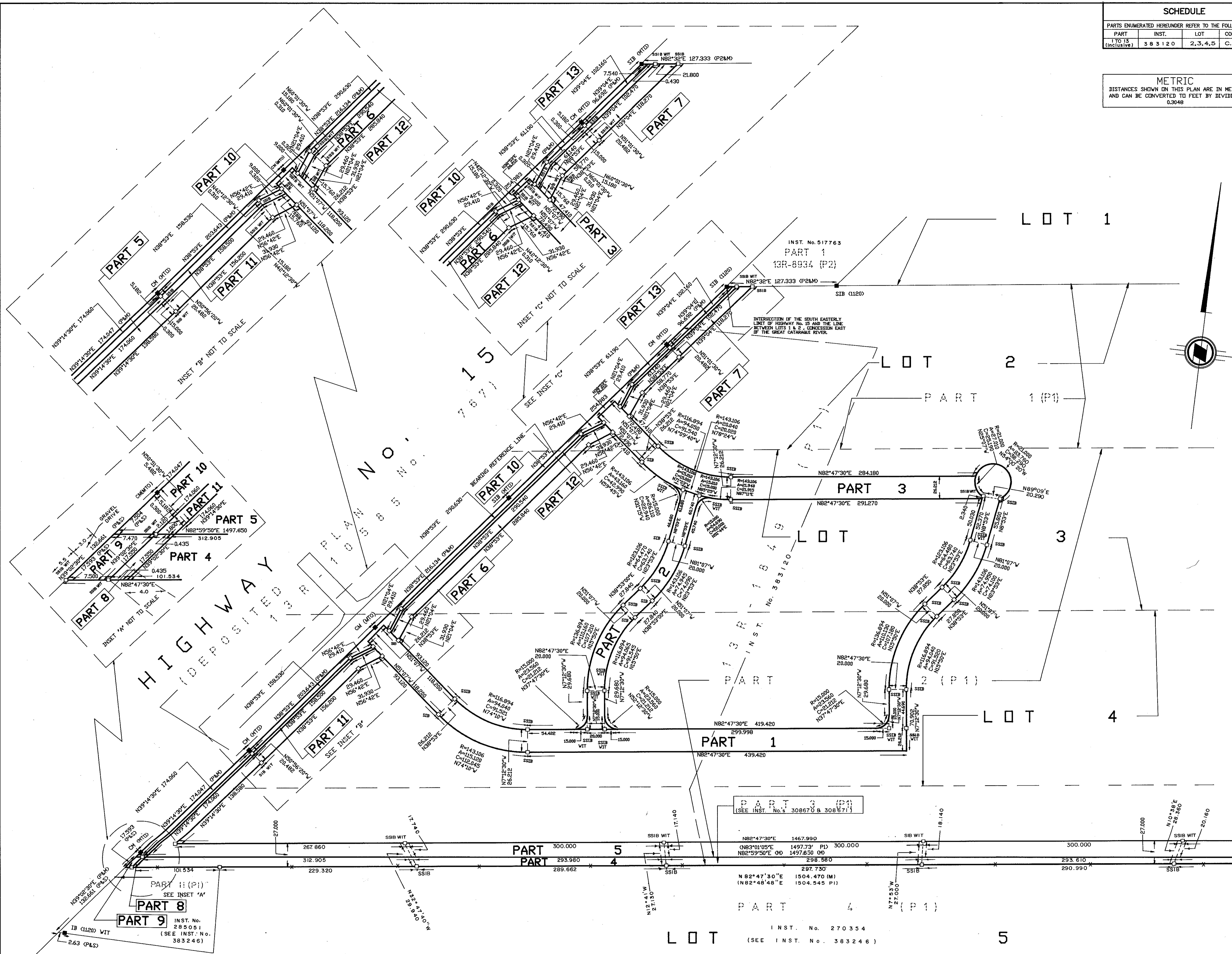
GRANGE W. ELLIOTT LTD.
ONTARIO LAND SURVEYORS
KINGSTON, ONTARIO
JULY 30TH, 1992

Leslie M. Higginson
LESLIE M. HIGGINSON
ONTARIO LAND SURVEYOR

NOTE & LEGEND:

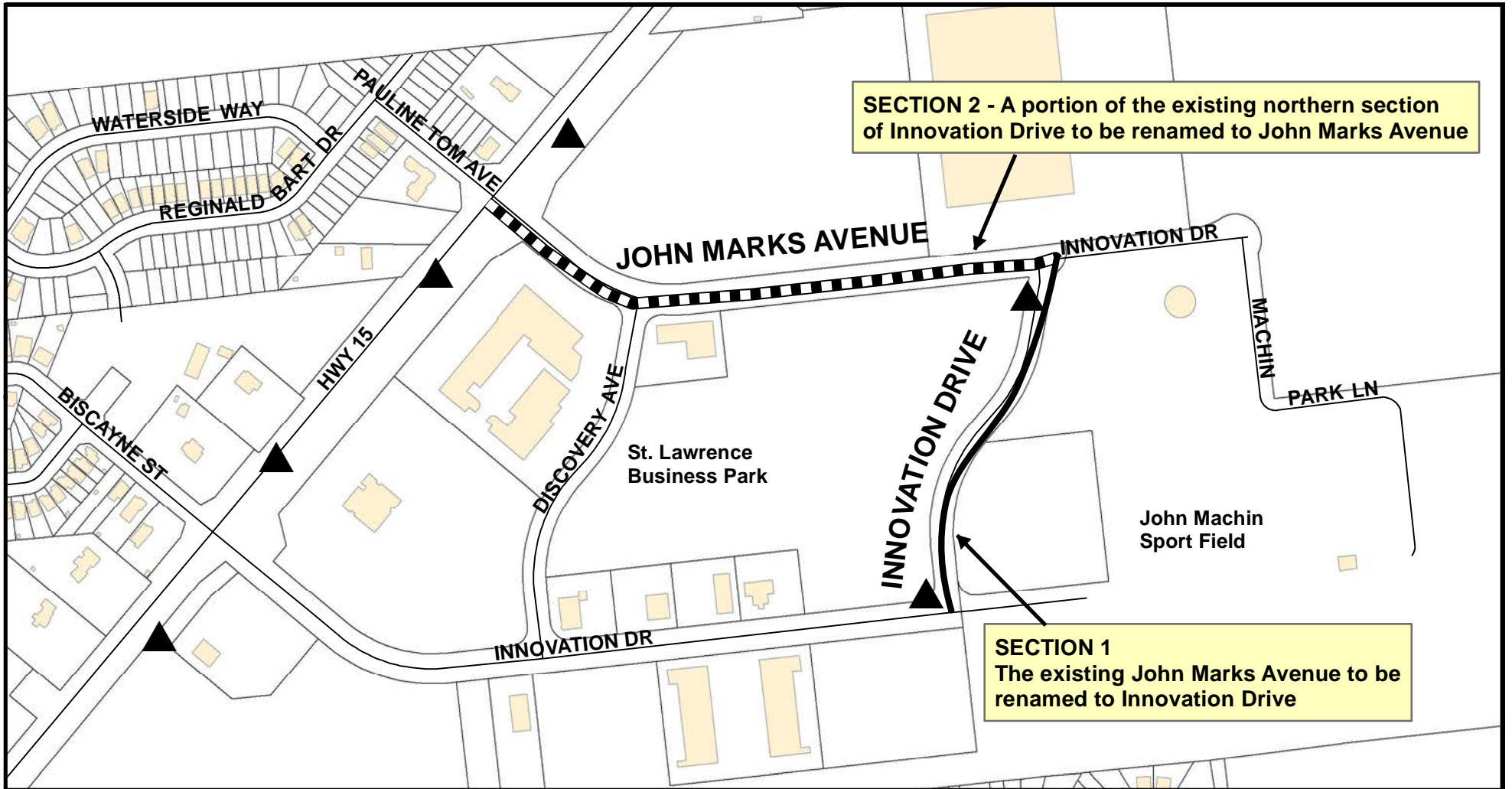
BEARINGS ARE ASTROMONIC DERIVED FROM THE NORTHWESTERLY LIMIT OF PLAN 13R-1894, HAVING A BEARING OF N38°53'E AS SHOWN HEREON.

- DENOTES SURVEY MONUMENT PLANTED
- SURVEY MONUMENT FOUND
- SSIB SHORT STANDARD IRON BAR
- SIB STANDARD IRON BAR
- IB IRON BAR
- WIT WITNESS
- 1407 M. PETER ALLEN O.L.S.
- 1022 N.B. CAMPBELL, O.L.S.
- H&B HUMPHRIES & BURGHAM LTD.
- S SET
- M MEASURED
- CM CONCRETE MONUMENT
- IP IRON PIPE
- P1 PLAN 13R-1894
- P2 PLAN 13R-8934
- MTO MINISTRY OF TRANSPORTATION ONTARIO



GRANGE W. ELLIOTT LTD. O.L.S.
122 WELLINGTON STREET
KINGSTON, ONTARIO K7L 5C7
(613) 542-6465 or 548-4949 or 542-3964 (Fax)

FILE: P1'H CEGCR 2-4 C6544NF



SECTION 2 - A portion of the existing northern section of Innovation Drive to be renamed to John Marks Avenue

**SECTION 1
The existing John Marks Avenue to be renamed to Innovation Drive**



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a department of
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Services

PREPARED BY: A. Eusebio

DATE: 3/5/2015

THE CORPORATION OF THE CITY OF KINGSTON

Proposed renaming of John Marks Avenue and a portion of the northern section of Innovation Drive

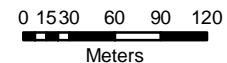
— Section 1 - Rename John Marks Avenue to Innovation Drive

- - - Section 2 - Rename a portion of the northern section of Innovation Drive to John Marks Avenue

▲ Proposed locations of signage

File No.: D20-007-2012

Council Meeting 11 March 24, 2015



Clause (___) to Report Number (____)

File Number: D20-007-2012

By-Law No. 2015-__

A By-Law to Approve the Renaming an Existing Public Road Located Between the Existing Segments of Innovation Drive from John Marks Avenue to Innovation Drive, City of Kingston, County of Frontenac

Passed:

Whereas the *Municipal Act*, 2001, S.O. 2001, c. 27, as amended (the “Act”) provides that municipalities may pass by-laws respecting highways, which also include all road allowances, streets and lanes shown on a registered plan of subdivision; and,

Whereas the City of Kingston has passed and enacted By-law Number 2005-98, the City of Kingston Civic Addressing and Street Naming By-law in accordance with the terms of the *Municipal Act*, 2001, S.O. 2001, c. 27, as amended; and,

Whereas public notice of Council’s intention to pass this by-law has been published in the newspaper as prescribed in the City of Kingston Public Notice Policy (2013);

Now Therefore the Council of The Corporation of the City of Kingston enacts as follows:

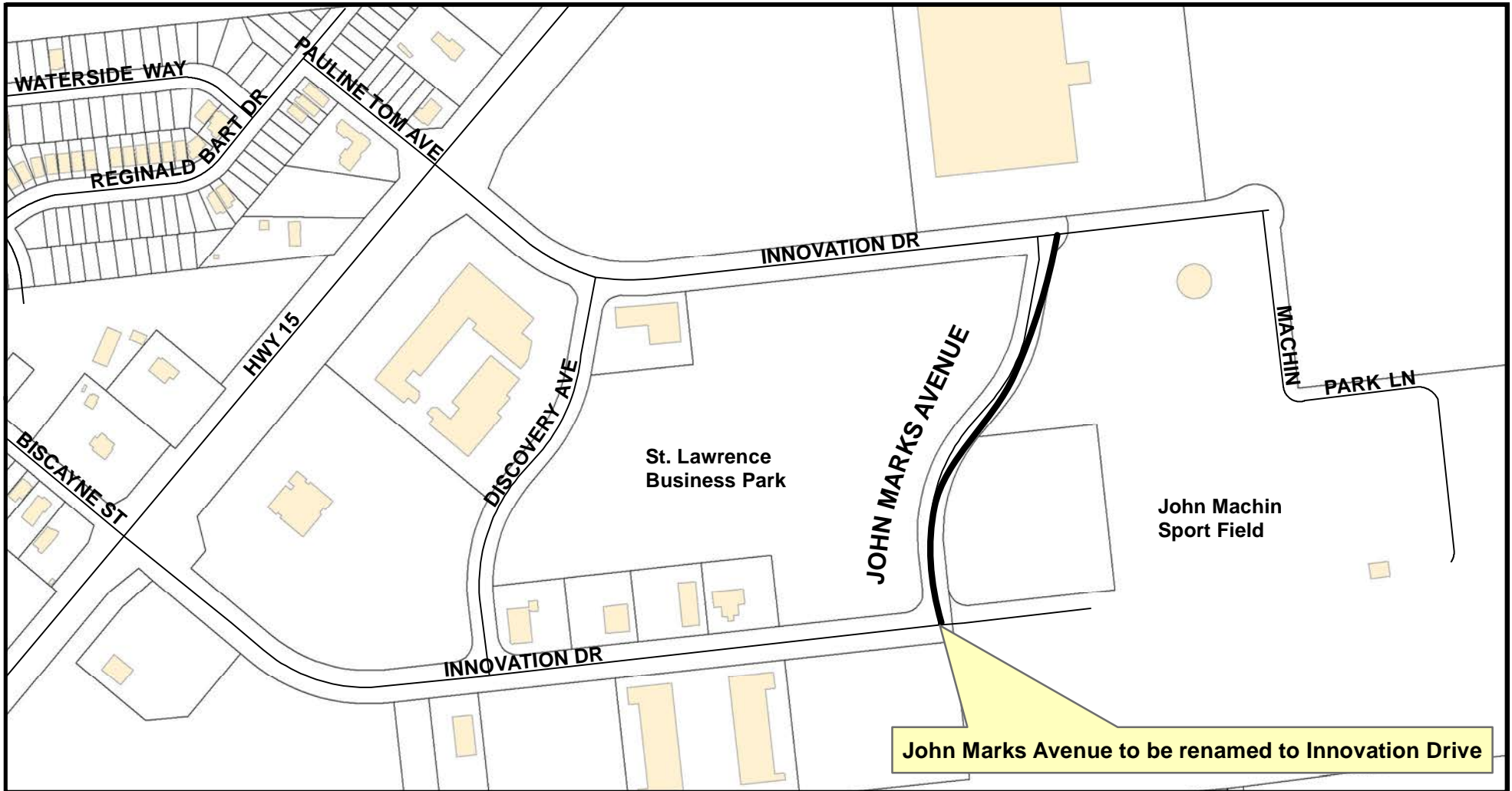
1. That the public road located to the east of Highway 15 and between the two existing segments of Innovation Drive, now known as John Marks Drive be renamed to Innovation Drive, shown as a portion of Part 1, Reference Plan 13R11051, prepared by Leslie M. Higginson, Ontario Land Surveyor, dated August 4, 1992; and,
2. Schedule ‘A’ attached hereto shall form part of this By-law; and,
3. This By-law shall come into force and take effect on the date of its passing.

Given First and Second Readings

Given Third Reading and Passed

John Bolognone
City Clerk

Bryan Paterson
Mayor



Planning,
Building &
Licensing
Services

a department of
Community
Services

PREPARED BY: A. Eusebio
DATE: 1/27/2015

THE CORPORATION OF THE CITY OF KINGSTON

**SCHEDULE 'A'
TO BY-LAW NO. ____**

Legend

————— Rename John Marks Avenue to Innovation Drive

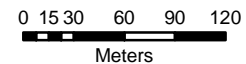
File No.: D20-007-2012

Certificate of Authentication

This is Schedule 'A' to By-Law No. _____,
passed this _____ day of _____ 2015.

Mayor

Clerk



Clause (___) to Report Number (____)

File Number: D20-007-2012

By-Law No. 2015-__

A By-Law to Approve the Renaming of a Portion of an Existing Public Road Located Directly East of Pauline Tom Avenue from Innovation Drive to John Marks Avenue, City of Kingston, County of Frontenac

Passed:

Whereas the *Municipal Act*, 2001, S.O. 2001, c. 27, as amended (the “Act”) provides that municipalities may pass by-laws respecting highways, which also include all road allowances, streets and lanes shown on a registered plan of subdivision; and,

Whereas the City of Kingston has passed and enacted By-law Number 2005-98, the City of Kingston Civic Addressing and Street Naming By-law in accordance with the terms of the *Municipal Act*, 2001, S.O. 2001, c. 27, as amended; and,

Whereas public notice of Council’s intention to pass this by-law has been published in the newspaper as prescribed in the City of Kingston Public Notice Policy (2013);

Now Therefore the Council of The Corporation of the City of Kingston enacts as follows:

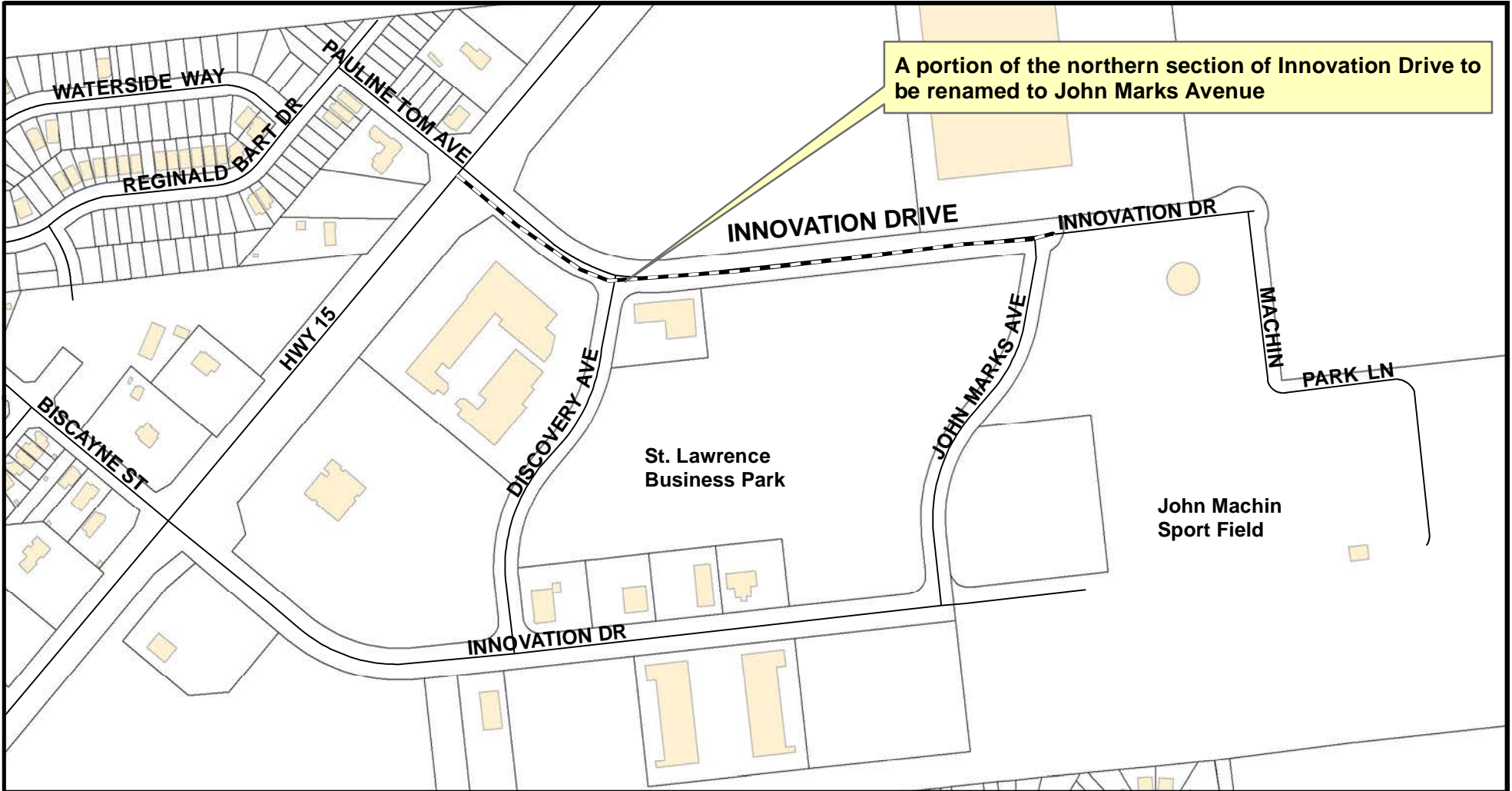
1. That a portion of the public road located east of Highway Number 15 and directly east of Pauline Tom Avenue, currently known as Innovation Drive to be renamed to John Marks Avenue, shown as Part 3 on Reference Plan 13R11051, prepared by Leslie M. Higginson, Ontario Land Surveyor, dated August 4, 1992; and,
2. Schedule ‘A’ attached hereto shall form part of this By-law; and,
3. This By-law shall come into force and take effect on the date of its passing.

Given First and Second Readings

Given Third Reading and Passed

John Bolognone
City Clerk

Bryan Paterson
Mayor



Planning,
Building &
Licensing
Services

a department of
Community
Services

PREPARED BY: A. Eusebio
DATE: 1/27/2015

THE CORPORATION OF THE CITY OF KINGSTON

**SCHEDULE 'A'
TO BY-LAW NO. ____**

Legend

 Rename a portion of the northern section of Innovation Drive to John Marks Avenue

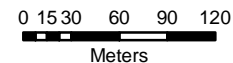
File No.: D20-007-2012

Certificate of Authentication

This is Schedule 'A' to By-Law No. _____,
passed this _____ day of _____ 2015.

Mayor

Clerk



Council Meeting 11 March 24, 2015